

# UMASIPALA WESIFUNDA DISTRICT MUNICIPALITY DISTRIK MUNISIPALITEIT

UMGUNGUNDLOVU DISTRICT MUNICIPALITY
Annual Financial Statements
for the year ended 30 June 2018

(Registration number DC 22)

Annual Financial Statements for the year ended 30 June 2018

### **General Information**

<b>F</b> 3.2.0.0.1	-4:	<u></u>	mittee

Mayor TE Maphumulo (ANC)

Deputy Mayor TR Zungu (ANC)
MS Bond (DA)

GM Ngube (ANC)
DS Mkhize (ANC)
B A Mchunu (ANC)
BC Nhlabathi (DA)

BE Zuma (IFP) M Dladla (ANC)

D Phungula (ANC)

Other councillors

MK Dlamini (ANC)

N V Duze (ANC)

AS Dlamini (ANC)

SW Dlamini (ANC)

SC Gwala (ANC)

TA Hlatshwayo (DA)

JE Holmes (DA)

R Jugmohan (DA)

B Khumalo (ANC)

SJ Luthuli (ANC)

NC Mabhida (ANC)

LL Madlala (ANC)

BK Mkhize (IFP)

K Mkhize (ANC)

M Mthethwa (ANC)

MJ Mkhize (ANC)

S Mkhize (ANC)

N Phoswa (ANC)

S Gabela (ANC)

NZ Ndlovu (ANC)

KCS Nene (ANC)

MD Njokwe (ANC)

LC Ngcobo (ANC)

GH Ngcobo (ANC)

B Ngcongo (ANC)

SD Nkuna (ANC)

MV Ntshangase (ANC)

RB Strachan (DA)

BC Sokhela (IFP)

R Soobiah (ANC)

E Xaba (DA)

HM Zondi (ANC)

N Zondo (ANC)

Grading of local authority Grade 5

WHIP DA Ndlela (ANC)

(Registration number DC 22)

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### **General Information**

SPEAKER ME Dladla (ANC)

MANAGEMENT Municipal Manager - DR. RM Ngcobo

Executive Manager - Financial Services - SD Ncube - Dlamini Executive Manager - Corporate Services - GH Bhengu (Appointed

from 1 May 2017, Resigned 22 June 2018)

Acting Executive Manager - Corporate Services - WMS Sibiya (

Appointed 01 July 2018)

Executive Manager - Technical Services - EB Mbambo

Executive Manager - Community Services - RM Baloyi (Medical

Boarded 30 June 2018)

Registered office 242 Langalibalele Street

Pietermartizburg

3201

Postal address P O Box 3235

Pietermaritzburg

3200

Bankers First National Bank

Auditors Auditor General

Registered Auditors

Website www.umdm.gov.za

**Other Information** Telephone: 033 897 6700 Fax: 033 342 5502

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The reports and statements set out below comprise the annual financial statements presented to the provincial legislature:

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COID	Compensation for Occupational Injuries and Diseases	
CRR	Capital Replacement Reserve	
DBSA	Development Bank of South Africa	
SA GAAP	South African Statements of Generally Accepted Accounting	g Practice
GRAP	Generally Recognised Accounting Practice	
GAMAP	Generally Accepted Municipal Accounting Practice	
HDF	Housing Development Fund	
IAS	International Accounting Standards	
IMFO	Institute of Municipal Finance Officers	
IPSAS	International Public Sector Accounting Standards	
ME's	Municipal Entities	
MEC	Member of the Executive Council	
MFMA	Municipal Finance Management Act	
MIG	Municipal Infrastructure Grant (Previously CMIP)	

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# **Accounting Officer's Responsibilities and Approval**

The accounting officer is required by the Municipal Finance Management Act (Act 56 of 2003), to maintain adequate accounting records and is responsible for the content and integrity of the annual financial statements and related financial information included in this report. It is the responsibility of the accounting officer to ensure that the annual financial statements fairly present the state of affairs of the municipality as at the end of the financial year and the results of its operations and cash flows for the period then ended. The external auditors are engaged to express an independent opinion on the annual financial statements and was given unrestricted access to all financial records and related data.

The annual financial statements have been prepared in accordance with Standards of Generally Recognised Accounting Practice (GRAP) including any interpretations, guidelines and directives issued by the Accounting Standards Board.

The annual financial statements are based upon appropriate accounting policies consistently applied and supported by reasonable and prudent judgements and estimates.

The accounting officer acknowledges that he is ultimately responsible for the system of internal financial control established by the municipality and place considerable importance on maintaining a strong control environment. To enable the accounting officer to meet these responsibilities, the accounting officer sets standards for internal control aimed at reducing the risk of error or deficit in a cost effective manner. The standards include the proper delegation of responsibilities within a clearly defined framework, effective accounting procedures and adequate segregation of duties to ensure an acceptable level of risk. These controls are monitored throughout the municipality and all employees are required to maintain the highest ethical standards in ensuring the municipality's business is conducted in a manner that in all reasonable circumstances is above reproach. The focus of risk management in the municipality is on identifying, assessing, managing and monitoring all known forms of risk across the municipality. While operating risk cannot be fully eliminated, the municipality endeavours to minimise it by ensuring that appropriate infrastructure, controls, systems and ethical behaviour are applied and managed within predetermined procedures and constraints.

The accounting officer is of the opinion, based on the information and explanations given by management, that the system of internal control provides reasonable assurance that the financial records may be relied on for the preparation of the annual financial statements. However, any system of internal financial control can provide only reasonable, and not absolute, assurance against material misstatement or deficit.

The accounting officer has reviewed the municipality's cash flow forecast for the year to 30 June 2019 and, in light of this review and the current financial position, he is satisfied that the municipality has or has access to adequate resources to continue in operational existence for the foreseeable future.

The external auditors are responsible for independently auditing and reporting on the municipality's annual financial statements. The annual financial statements have been examined by Auditor General and this report is presented to the speaker of the council upon completion of the audit.

The annual financial statements set out on pages 5 to 59, which have been prepared on the going concern basis, were approved by the accounting officer on 31 August 2018 and were signed on its behalf by:

Accounting Officer
DR R.M Ngcobo

(Registration number DC 22)
Annual Financial Statements for the year ended 30 June 2018

# **Accounting Officer's Report**

#### 1. Ratio Analysis

- Liquidity Ratio 1.5:1 (2.02:1)
  - The Municipality has enough short term assets to finance short term liabilities.
- Solvency Ratio 3.9:1 (4.13:1).
  - Assets are over 4 times the liabilities, the Municipality will be able to meet all its short and long term obligations.
- Cash Ratio 4.4:1 (0.65:1).
  - There is sufficient cash to pay short term liabilities.

#### 2. Going concern

We draw attention to the fact that at 30 June 2018, the municipality had an accumulated deficits

Contingent assets and contingent liabilities are not recognised. Contingencies are disclosed in the notes. of R 1 024 479 479 and that the municipality's total assets exceed its liabilities by R 1 048 543 956.

The annual financial statements have been prepared on the basis of accounting policies applicable to a going concern. This basis presumes that funds will be available to finance future operations and that the realisation of assets and settlement of liabilities, contingent obligations and commitments will occur in the ordinary course of business.

### 3. Establishment of the development agency

The district has established a development agency which is wholly owned by the district. The entity was incorporated on 6 June 2017 and has a mandate to implement high capacity local economic development projects. The agency will effectively transact in the 2017/2018 financial year.

(Registration number DC 22) Annual Financial Statements for the year ended 30 June 2018

# Statement of Financial Position as at 30 June 2018

		2018	2017
	Note(s)	R	(Restated) R
Assets			
Current Assets			
Cash and cash equivalents	2	49 365 759	94 043 319
Consumer debtors	3	120 379 671	144 287 661
Receivables from exchange transactions	4	11 204 706	15 822 453
Inventories	5	2 063 978	2 472 384
		183 014 114	256 625 817
Non-Current Assets			
Property, plant and equipment	6	1 339 271 905	1 254 532 597
Intangible assets	7	1 567 031	767 391
		1 340 838 936	1 255 299 988
Total Assets		1 523 853 050	1 511 925 805
Liabilities			
Current Liabilities			
Payables from exchange transactions	8	116 142 811	121 672 052
Other financial liabilities	9	13 040 563	8 634 097
Consumer deposits	10	6 183 311	5 907 544
Provisions	11	31 130 001	31 809 986
Unspent conditional grants and receipts	12	72 183 742	53 721 103
VAT payable	13	23 333 113	7 254 496
		262 013 541	228 999 278
Non-Current Liabilities			
Other financial liabilities	9	213 295 553	210 699 839
Total Liabilities		475 309 094	439 699 117
Net Assets		1 048 543 956	1 072 226 688
Reserves			
Revaluation reserve	14	24 064 477	24 064 477
Accumulated surplus		1 024 479 479	1 048 162 211
Total Net Assets		1 048 543 956	1 072 226 688

(Registration number DC 22) Annual Financial Statements for the year ended 30 June 2018

# **Statement of Financial Performance**

		2018	2017
	Note(s)	R	(Restated) R
Revenue			
Revenue from exchange transactions			
Service charges	15	177 003 208	124 228 853
Rental of facilities and equipment		246 483	205 215
Interest received from customers late paments		30 067 834	23 308 202
Recoveries		918 165	-
Other income	16	7 923 097	11 040 889
Interest received - investment	17	3 801 783	15 432 321
Total revenue from exchange transactions		219 960 570	174 215 480
Revenue from non-exchange transactions			
Transfer revenue			
Government grants & subsidies	18	573 478 639	589 947 030
Fines, Penalties and Forfeits	19	1 995 781	-
Other transfer revenue		4 122 744	-
Total revenue from non-exchange transactions		579 597 164	589 947 030
Total revenue	20	799 557 734	764 162 510
Expenditure			
Employee related costs	21	(206 407 522)	(198 158 827)
Remuneration of councillors	22	(10 347 456)	(10 239 416)
Administration	23	-	(7 107 273)
Depreciation and amortisation	24	(43 830 234)	(61 564 307)
Finance costs	25	(35 320 936)	(19 737 550)
Lease rentals on operating lease	26	-	(1 778 490)
Debt Impairment	27	(139 701 691)	(61 029 639)
Bulk purchases	28	(132 382 728)	(121 186 282)
Contracted services	29	(190 408 340)	(142 306 896)
General expenses	30	(67 596 962)	(105 606 638)
Total expenditure		(825 995 869)	(728 715 318)
Operating (deficit) surplus		(26 438 135)	35 447 192
Loss on disposal of assets and liabilities		-	(16 683 542)
Actuarial gains/losses		2 755 498	
		2 755 498	(16 683 542)
(Deficit) surplus for the year		(23 682 637)	18 763 650

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# **Statement of Changes in Net Assets**

	Revaluation reserve R	Accumulated surplus R	Total net assets R
Balance at 01 July 2016 Changes in net assets	24 064 477	1 249 848 095	1 273 912 572
Revenue incorrectly recognised in the prior periods Depreciation on Plant Property and Equipment not previously recognised	-	(220 401 928) (47 701)	(220 401 928) (47 701)
Restated balance at 01 July 2016 Surplus for the year		1 029 398 466 18 763 650	1 029 398 466 18 763 650
Balance at 01 July 2017 Changes in net assets Surplus for the year	24 064 477	1 048 162 116 (23 682 637)	1 072 226 593 (23 682 637)
Total changes	-	(23 682 637)	(23 682 637)
Balance at 30 June 2018	24 064 477	1 024 479 479	1 048 543 956
Note	14		

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# **Cash Flow Statement**

		2018	2017
	Note(s)	R	(Restated) R
Cash flows from operating activities			
Receipts			
Sale of goods and services		107 441 986	91 197 685
Grants		584 952 000	626 640 041
Interest income		4 335 959	16 239 316
		696 729 945	734 077 042
Payments			
Employee costs		(216 754 978)	(208 398 243)
Suppliers		(344 468 904)	(113 615 892)
Finance costs		(23 599 808)	(22 862 781)
Other payments		-	(273 393 636)
		(584 823 690)	(618 270 552)
Net cash flows from operating activities	33	111 906 255	115 806 490
Cash flows from investing activities			
Purchase of property, plant and equipment	6	(129 809 828)	(299 133 435)
Purchase of other intangible assets	7	(2 061 173)	(1 717 849)
Other movement in property plant and equipment			85 151 338
Net cash flows from investing activities		(131 871 001)	(215 699 946)
Cash flows from financing activities			
Proceeds from other financial liabilities		-	99 683 000
Repayment of other financial liabilities		(8 634 097)	(61 714 873)
Movement in VAT payable		(16 078 617)	(22 542 614)
Net cash flows from financing activities		(24 712 714)	15 425 513
Net increase/(decrease) in cash and cash equivalents		(44 677 460)	(84 467 943)
Cash and cash equivalents at the beginning of the year		94 043 319	178 511 262
	2		

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# **Statement of Comparison of Budget and Actual Amounts**

	Approved budget	Adjustments	Final Budget	Actual amounts on comparable basis		Reference
	R	R	R	R	R	
Statement of Financial Performa	ance					
Revenue						
Revenue from exchange transactions						
Service charges Rental of facilities and equipment	228 996 259 250 000	(32 608 307)	196 387 952 250 000	177 003 208 246 483	19 384 744 3 517	Note 44 (A)
Interest earned - external investments	12 000 000	(8 000 000)	4 000 000	3 801 783	198 217	Note 44 (B)
Other revenue Recoveries	14 900 060	2 700 000	17 600 060 -	7 923 097 918 165	9 676 963 (918 165)	Note 44 (C) Note 44 (D)
Total revenue from exchange transactions	256 146 319	(37 908 307)	218 238 012	189 892 736	28 345 276	
Revenue from non-exchange transactions						
Taxation revenue Interest earned - outstanding debtors	5 000 000	-	5 000 000	30 067 834	(25 067 834)	Note 44 (E)
<b>Transfer revenue</b> Transfers and subsidies (Operational and capital)	462 884 000	2 413 369	465 297 369	577 601 383	(75 353 459)	Note 44 (F)
Fines, Penalties and Forfeits	-	-	-	1 995 781	(1 995 781)	Note 44 (G)
Total revenue from non- exchange transactions	467 884 000	2 413 369	470 297 369	609 664 998	(102 417 074)	
Total revenue	724 030 319	(35 494 938)	688 535 381	799 557 734	(74 071 798)	
Expenditure						
Personnel Remuneration of councillors Administration	(228 193 848) (11 085 909) (78 997 680)	6 646 387 (1 180 521)	(221 547 461) (12 266 430) (78 997 680)	(10 347 456)	15 139 939 1 918 974 (60 704 011)	Note 44 (H) Note 44 (I) Note 44 (J)
Depreciation and Ammortisation Finance costs	(46 713 431) (23 019 000)	10 000 000 (400 000)	(36 713 431) (23 419 000)	(43 830 234)	(7 116 803) (11 901 936)	Note 44 (K) Note 44 (L)
Bulk purchases Contracted services	(111 033 989) (168 080 549)	(10 200 000) (30 698 523)		(132 382 728)	(11 148 739) 8 370 732	Note 44 (M) Note 44 (N)
Other expenditure	(71 226 496)	(10 327 107)	(81 553 603)	( /	13 956 641	Note 44 (O)
Total expenditure	(738 350 902)	(36 159 764)	(774 510 666)	(825 995 869)	(51 485 203)	
<b>Operating deficit</b> Acturial Gains and Losses	(14 320 583) -	(71 654 702) -	(85 975 285) -	(26 438 135) 2 755 498	59 537 150 2 755 498	
Deficit before taxation	(14 320 583)	(71 654 702)	(85 975 285)	(23 682 637)	62 292 648	
Actual Amount on Comparable Basis as Presented in the Budget and Actual Comparative Statement	(14 320 583)	(71 654 702)	(85 975 285)	(23 682 637)	62 292 648	
-						

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# **Appropriation Statement**

	Original budget	Budget adjustments (i.t.o. s28 and s31 of the MFMA)	Final adjustments budget	Shifting of funds (i.t.o. s31 of the MFMA)	Virement (i.t.o. council approved policy)	Final budget	Actual outcome	Unauthorised expenditure	Variance	outcome as % of final	Actual outcome as % of original budget
	R	R	R	R	R	R	R	R	R	R	R
2018											
Financial Performa	nce										
Service charges	228 996 259	(32 608 307	) 196 387 952	<u> </u>	-	196 387 952	177 003 208		19 384 744	90 %	77 %
Rental of facilities	250 000	` -	250 000	)	-	250 000	246 483		3 517	99 %	99 %
and equipment											
Interest earned -	12 000 000	(8 000 000	4 000 000	)	-	4 000 000	3 801 783		198 217	95 %	32 %
external investments											
Other revenue	14 900 060	2 700 000	17 600 060	)	-	17 600 060	7 923 097		9 676 963	45 %	
Recoveries	-	-		-	-		918 165		(918 165		
Interest earned -	5 000 000	-	5 000 000	)	-	5 000 000	30 067 834		(25 067 834)	601 %	601 %
outstanding debtors											
Transfer and	462 884 000	2 413 369	465 297 369	)	-	465 297 369	577 601 383		(75 353 459	) 124 %	125 %
subsidies (Operational and capital)											
Fines, penalties and	۔	_		_			1 995 781		(1 995 781	DIV/0 %	DIV/0 %
forfeits	•						1 000 701		(1 000 701)	, 2.1,0 %	2 21170 70
Total revenue	724 030 319	(35 494 938	) 688 535 381		-	688 535 381	799 557 734		(74 071 798)	116 %	110 %
Personnel	(228 193 848	) 6 646 387	(221 547 461	)	-	- (221 547 461	(206 407 522	) -	15 139 939	93 %	90 %
Remuneration of	(11 085 909	,	`	,	_	- (12 266 430		,	1 918 974		
councillors	(	, (	, (	. /		(100-100)	, (10011110	,			
Administration	(78 997 680	) -	(78 997 680	))	_	- (78 997 680	(139 701 691	) -	(60 704 011	177 %	177 %
Depreciation and	(46 713 431	,		,	-	- (36 713 431		,	(7 116 803	119 %	94 %
Amortisation	•	,	•	•		•		,			
Finance costs	(23 019 000	(400 000	) (23 419 000	))	-	- (23 419 000	(35 320 936	) -	(11 901 936)	151 %	153 %
Bulk purchases	(111 033 989	(10 200 000	) (121 233 989	9)	-	- (121 233 989	(132 382 728	) -	(11 148 739	109 %	
Contracted services	(168 080 549	(30 698 523	) (198 779 072	2)	-	- (198 779 072	(190 408 340	) -	8 370 732	96 %	113 %
Other expenditure	(71 226 496	) (10 327 107	(81 553 603	١.		- (81 553 603	(67 596 962	\	13 956 641	83 %	95 %

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# **Appropriation Statement**

	Original budget		•	Shifting of funds (i.t.o. s31 of the MFMA)	Virement (i.t.o. council approved policy)	Final budget	Actual outcome	Unauthorised expenditure		outcome of a final	Actual outcome as % of original budget
	R	R	R	R	R	R	R	R	R	R	R
Total expenditure	(738 350 902	(36 159 764)	(774 510 666)	)		- (774 510 666)	) (825 995 869	) -	(51 485 203)	107 %	112 %
Surplus/(Deficit)	(14 320 583	) (71 654 702)	(85 975 285	)	-	(85 975 285	) (26 438 135	)	(125 557 001)	31 %	185 %
Actuarial Gains and Losses	-	-	-		-		2 755 498		(2 755 498)	DIV/0 %	DIV/0 %
Surplus before taxation	(14 320 583	) (71 654 702)	(85 975 285)	)	-	(85 975 285)	) (23 682 637	()	62 292 648	28 %	165 %
Surplus/(Deficit) for the year	(14 320 583	) (71 654 702)	(85 975 285)	)	-	(85 975 285	) (23 682 637	()	62 292 648	28 %	165 %

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# **Accounting Policies**

#### 1. Presentation of Annual Financial Statements

The annual financial statements have been prepared in accordance with the Standards of Generally Recognised Accounting Practice (GRAP).

These annual financial statements have been prepared on an accrual basis of accounting and are in accordance with historical cost convention as the basis of measurement, unless specified otherwise. They are presented in South African Rand.

#### 1.1 Presentation currency

These annual financial statements are presented in South African Rand, which is the functional currency of the municipality.

#### 1.2 Going concern assumption

These annual financial statements have been prepared based on the expectation that the municipality will continue to operate as a going concern for at least the next 12 months.

#### 1.3 New standards and interpretatiions

#### Basis of consolidation

Changes in accounting policies that are effected by management are applied retrospectively in accordance with GRAP 3 requirements, except to the extent that it is impracticable to determine the period-specific effects or the cumulative effect of a change in policy. In such cases, the municipality shall restate the opening balances of assets, liabilities and net assets for the earliest period for which retrospective restatement is practicable.

The following new GRAP standards have been approved but are not yet effective:

GRAP 20 - Related party disclosure

This standard of GRAP on related parties replaces the IPSAS 20 standard on related party disclosure. No significant impact on the financial statements of the Municipality is expected.

GRAP 32 - Service concession arrangements: Grantor

This standard of GRAP is to prescribe the accounting for service concession arrangements by the grantor, a public sector entity. A service concession arrangement is a contractual arrangement between a grantor and an operator in which the operator uses the service concession asset to provide a mandated function on behalf of the grantor for a specified period of time and the operator is compensated for its services over the period of the service concession arrangement. Although unlikely at this stage, the standard is only expected to have an impact on the Municipality in the event of any future such arrangements.

### GRAP 34 - Separate financial statements

The objective of this standard is to prescribe the accounting and disclosure requirements for investments in controlled entities, joint ventures and associates when an municipality / entity prepares separate financial statements. The standard is expected to have an impact on the Municipality as the Municipality currently has entities that require consolidations.

#### GRAP 35 - Consolidated financial statements

The objective of this Standard is to establish principles for the presentation and preparation of consolidated financial statements when the entity controls one or more other entities. To meet the objective in paragraph .01, this Standard:

- (a) requires an entity (the controlling entity) that controls one or more other entities (controlled entities) to present consolidated financial statements;
- (b) defines the principle of control, and establishes control as the basis for consolidation;
- (c) sets out how to apply the principle of control to identify whether an entity controls another entity and therefore must consolidate that entity;

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# **Accounting Policies**

#### 1.3 New standards and interpretatiions (continued)

- (d) sets out the accounting requirements for the preparation of consolidated financial statements; and
- (e) defines an investment entity and sets out an exception to consolidating particular controlled entities of an investment entity.

The standard is expected to have an impact on the Municipality as the Municipality currently has entities which it consolidates.

#### GRAP 108 - Statutory receivables

This standard deals with the prescribed accounting requirements for the recognition, measurement, presentation and disclosure of statutory receivables and the effect thereof.

#### GRAP 109 - Accounting by principals and agents

This standard deals with the prescribed accounting requirements for transactions in a principal and agent relationship. No significant impact on the financial statements of the Municipality is expected.

#### GRAP 110 - Living and non-living resources

This standard prescribes recognition, measurement, presentation and disclosure requirements for living resources – Living resources are those resources that undergo biological transformation. The standard further prescribes disclosure requirements for non-living resources – Non-living resources are those resources, other than living resources, that occur naturally and have not been extracted. No significant impact on the financial statements of the Municipality is expected as the Municipality does not anticipate that such resources will become part of the Districts mandate.

Interpretations of the standards of GRAP

#### IGRAP 17 - Service concession arrangements where a grantor controls a significant residual interest in an asset.

This Interpretation provides guidance to the grantor where it has entered into a service concession arrangement, but only controls, through ownership, beneficial entitlement or otherwise, a significant residual interest in a service concession asset at the end of the arrangement, where the arrangement does not constitute a lease. It is unlikely that the interpretation will have a material impact on the municipalities financial statements.

#### IGRAP 18 - Recognition and de recognition of land.

The objective of this standard is to provide guidance on when an entity should recognise and derecognise land as its asset. It is only applicable to land. It considers structures separately and applies applicable GRAP to land once control is assessed. It is unlikely that the interpretation will have a material impact on the municipalities financial statements.

#### IGRAP 19 - Liabilities to pay levies

The objective is to provide guidance on the accounting for levies in the financial statements of the entity that is paying the levy. It clarifies when entities need to recognise a liability to pay a levy that is accounted for in accordance with GRAP 19. It is unlikely that the interpretation will have a material impact on the municipalities financial statements.

The following approved standards of GRAP that entities are not required to apply GRAP 18 - Segmental reporting (Municipalities and municipal entities are not required to apply)

Compliance with this standard would have had an effect on the presentation only. Financial information would have been reported by segments. The disclosure of this information will assist users of the financial statements to better understand the municipality's historical performance and to identify the resources allocated to support the major activities of the municipality

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# **Accounting Policies**

#### 1.4 Property, plant and equipment

Property, plant and equipment are tangible non-current assets (including infrastructure assets) that are held for use in the production or supply of goods or services, rental to others, or for administrative purposes, and are expected to be used during more than one period.

The cost of an item of property, plant and equipment is recognised as an asset when:

- it is probable that future economic benefits or service potential associated with the item will flow to the municipality; and
- the cost of the item can be measured reliably.

Property, plant and equipment is initially measured at cost.

The cost of an item of property, plant and equipment is the purchase price and other costs attributable to bring the asset to the location and condition necessary for it to be capable of operating in the manner intended by management. Trade discounts and rebates are deducted in arriving at the cost.

Where an asset is acquired through a non-exchange transaction, its cost is its fair value as at date of acquisition.

Where an item of property, plant and equipment is acquired in exchange for a non-monetary asset or monetary assets, or a combination of monetary and non-monetary assets, the asset acquired is initially measured at fair value (the cost). If the acquired item's fair value was not determinable, it's deemed cost is the carrying amount of the asset(s) given up.

When significant components of an item of property, plant and equipment have different useful lives, they are accounted for as separate items (major components) of property, plant and equipment.

Costs include costs incurred initially to acquire or construct an item of property, plant and equipment and costs incurred subsequently to add to, replace part of, or service it. If a replacement cost is recognised in the carrying amount of an item of property, plant and equipment, the carrying amount of the replaced part is derecognised.

The initial estimate of the costs of dismantling and removing the item and restoring the site on which it is located is also included in the cost of property, plant and equipment, where the entity is obligated to incur such expenditure, and where the obligation arises as a result of acquiring the asset or using it for purposes other than the production of inventories.

Recognition of costs in the carrying amount of an item of property, plant and equipment ceases when the item is in the location and condition necessary for it to be capable of operating in the manner intended by management.

Items such as spare parts, standby equipment and servicing equipment are recognised when they meet the definition of property, plant and equipment.

Major inspection costs which are a condition of continuing use of an item of property, plant and equipment and which meet the recognition criteria above are included as a replacement in the cost of the item of property, plant and equipment. Any remaining inspection costs from the previous inspection are derecognised.

Property, plant and equipment is carried at cost less accumulated depreciation and any impairment losses except for Land and building which is carried at revalued amount being the fair value at the date of revaluation less any subsequent accumulated depreciation and subsequent accumulated impairment losses.

Revaluations are made with sufficient regularity such that the carrying amount does not differ materially from that which would be determined using fair value at the end of the reporting period.

When an item of property, plant and equipment is revalued, any accumulated depreciation at the date of the revaluation is restated proportionately with the change in the gross carrying amount of the asset so that the carrying amount of the asset after revaluation equals its revalued amount.

When an item of property, plant and equipment is revalued, any accumulated depreciation at the date of the revaluation is eliminated against the gross carrying amount of the asset and the net amount restated to the revalued amount of the asset.

Any increase in an asset's carrying amount, as a result of a revaluation, is credited directly to a revaluation surplus. The increase is recognised in surplus or deficit to the extent that it reverses a revaluation decrease of the same asset previously recognised in surplus or deficit.

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# **Accounting Policies**

#### 1.4 Property, plant and equipment (continued)

Any decrease in an asset's carrying amount, as a result of a revaluation, is recognised in surplus or deficit in the current period. The decrease is debited directly to a revaluation surplus to the extent of any credit balance existing in the revaluation surplus in respect of that asset.

The revaluation surplus in equity related to a specific item of property, plant and equipment is transferred directly to retained earnings when the asset is derecognised.

The revaluation surplus in equity related to a specific item of property, plant and equipment is transferred directly to retained earnings as the asset is used. The amount transferred is equal to the difference between depreciation based on the revalued carrying amount and depreciation based on the original cost of the asset.

Property, plant and equipment are depreciated on the straight line basis over their expected useful lives to their estimated residual value.

The useful lives of items of property, plant and equipment have been assessed as follows:

Item	Depreciation method	Average useful life
Buildings	Straight line	Fair value (30 years)
Plant and machinery	Straight line	10 to 20 years
Furniture and fixtures	Straight line	10 to 15 years
Motor vehicles	Straight line	10 to 15 years
IT equipment	Straight line	10 to 15 years
Computer software	Straight line	5 to 15 years
Infrastructure Water & Sanitation	Straight line	10 to 100 years
Fire Engines	Straight line	15 to 20 years
Mobile Offices	Straight line	15 to 20 years
Heavy machinery	Straight line	15 to 20 years
Firearms	Straight line	10 years

The depreciable amount of an asset is allocated on a systematic basis over its useful life.

Each part of an item of property, plant and equipment with a cost that is significant in relation to the total cost of the item is depreciated separately.

The depreciation method used reflects the pattern in which the asset's future economic benefits or service potential are expected to be consumed by the municipality. The depreciation method applied to an asset is reviewed at least at each reporting date and, if there has been a significant change in the expected pattern of consumption of the future economic benefits or service potential embodied in the asset, the method is changed to reflect the changed pattern. Such a change is accounted for as a change in an accounting estimate.

The municipality assesses at each reporting date whether there is any indication that the municipality expectations about the residual value and the useful life of an asset have changed since the preceding reporting date. If any such indication exists, the municipality revises the expected useful life and/or residual value accordingly. The change is accounted for as a change in an accounting estimate.

The depreciation charge for each period is recognised in surplus or deficit unless it is included in the carrying amount of another asset.

Items of property, plant and equipment are derecognised when the asset is disposed of or when there are no further economic benefits or service potential expected from the use of the asset.

The gain or loss arising from the derecognition of an item of property, plant and equipment is included in surplus or deficit when the item is derecognised. The gain or loss arising from the derecognition of an item of property, plant and equipment is determined as the difference between the net disposal proceeds, if any, and the carrying amount of the item.

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# **Accounting Policies**

#### 1.5 Intangible assets

An asset is identifiable if it either:

- is separable, i.e. is capable of being separated or divided from an entity and sold, transferred, licensed, rented or exchanged, either individually or together with a related contract, identifiable assets or liability, regardless of whether the entity intends to do so; or
- arises from binding arrangements (including rights from contracts), regardless of whether those rights are transferable or separable from the municipality or from other rights and obligations.

A binding arrangement describes an arrangement that confers similar rights and obligations on the parties to it as if it were in the form of a contract.

An intangible asset is recognised when:

- it is probable that the expected future economic benefits or service potential that are attributable to the asset will flow to the municipality; and
- the cost or fair value of the asset can be measured reliably.

The municipality assesses the probability of expected future economic benefits or service potential using reasonable and supportable assumptions that represent management's best estimate of the set of economic conditions that will exist over the useful life of the asset.

Where an intangible asset is acquired through a non-exchange transaction, its initial cost at the date of acquisition is measured at its fair value as at that date.

Expenditure on research (or on the research phase of an internal project) is recognised as an expense when it is incurred.

An intangible asset arising from development (or from the development phase of an internal project) is recognised when:

- it is technically feasible to complete the asset so that it will be available for use or sale.
- there is an intention to complete and use or sell it.
- there is an ability to use or sell it.
- it will generate probable future economic benefits or service potential.
- there are available technical, financial and other resources to complete the development and to use or sell the
  asset.
- the expenditure attributable to the asset during its development can be measured reliably.

Intangible assets are carried at cost less any accumulated amortisation and any impairment losses.

An intangible asset is regarded as having an indefinite useful life when, based on all relevant factors, there is no foreseeable limit to the period over which the asset is expected to generate net cash inflows or service potential. Amortisation is not provided for these intangible assets, but they are tested for impairment annually and whenever there is an indication that the asset may be impaired. For all other intangible assets amortisation is provided on a straight line basis over their useful life.

The amortisation period and the amortisation method for intangible assets are reviewed at each reporting date.

Reassessing the useful life of an intangible asset with a finite useful life after it was classified as indefinite is an indicator that the asset may be impaired.

Internally generated brands, mastheads, publishing titles, customer lists and items similar in substance are not recognised as intangible assets.

Internally generated goodwill is not recognised as an intangible asset.

Amortisation is provided to write down the intangible assets, on a straight line basis, to their residual values as follows:

Item	Depreciation method	Average useful life
Computer software, other	Straight line	3 - 5 years
Licenses	Straight line	3 - 5 years
Websites	Straight line	3 - 5 years

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# **Accounting Policies**

#### 1.6 Financial instruments

A financial instrument is any contract that gives rise to a financial asset of one entity and a financial liability or a residual interest of another entity.

Credit risk is the risk that one party to a financial instrument will cause a financial loss for the other party by failing to discharge an obligation.

Derecognition is the removal of a previously recognised financial asset or financial liability from the Municipality's statement of financial position.

A financial asset is:

- · cash;
- a contractual right to:
  - receive cash or another financial asset from another entity; or
  - exchange financial assets or financial liabilities with another entity under conditions that are potentially favourable to the entity.

A financial liability is any liability that is a contractual obligation to:

- deliver cash or another financial asset to another entity; or
- exchange financial assets or financial liabilities under conditions that are potentially unfavourable to the entity.

Interest rate risk is the risk that the fair value or future cash flows of a financial instrument will fluctuate because of changes in market interest rates.

Liquidity risk is the risk encountered by an entity in the event of difficulty in meeting obligations associated with financial liabilities that are settled by delivering cash or another financial asset.

Loans payable are financial liabilities, other than short-term payables on normal credit terms.

Market risk is the risk that the fair value or future cash flows of a financial instrument will fluctuate because of changes in market prices. Market risk comprises three types of risk: currency risk, interest rate risk and other price risk.

A financial asset is past due when a counterparty has failed to make a payment when contractually due.

Financial instruments at fair value comprise financial assets or financial liabilities that are:

- instruments held for trading. A financial instrument is held for trading if:
  - it is acquired or incurred principally for the purpose of selling or repurchasing it in the near-term; or
  - on initial recognition it is part of a portfolio of identified financial instruments that are managed together and for which there is evidence of a recent actual pattern of short term profit-taking:
  - non-derivative financial assets or financial liabilities with fixed or determinable payments that are designated at fair value at initial recognition; and
  - financial instruments that do not meet the definition of financial instruments at amortised cost or financial instrument at cost.

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# **Accounting Policies**

#### 1.6 Financial instruments (continued)

### Classification

The Municipality has the following types of financial assets (classes and category) as reflected on the face of the statement of financial position or in the notes thereto:

ClassCategoryTrade and other receivablesat amortised costConsumer Debtorsat amortised costBank and cashat amortised cost

The Municiplality has the following types of financial liabilities (classes and category) as reflected on the face of the statement of financial position or in the notes thereto:

ClassCategoryTrade and other payablesat amortised costDevelopment Bank of Southern Africaat amortised cost

#### **Initial recognition**

The Municipality recognises a financial asset or a financial liability in its statement of financial position when the Municipality becomes a party to the contractual provisions of the instrument.

#### Initial measurement of financial assets and financial liabilities

The Municipality measures a financial asset and financial liability initially at its fair value.

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# **Accounting Policies**

#### 1.6 Financial instruments (continued)

#### Subsequent measurement of financial assets and financial liabilities

The Municipality measures all financial assets and financial liabilities after initial recognition using the following categories:

- Financial instruments at fair value.
- Financial instruments at amortised cost.
- Financial instruments at cost.

All financial assets measured at amortised cost, or cost, are subject to an impairment review.

#### Gains and losses

A gain or loss arising from a change in the fair value of a financial asset or financial liability measured at fair value is recognised in surplus or deficit.

For financial assets and financial liabilities measured at amortised cost or cost, a gain or loss is recognised in surplus or deficit when the financial asset or financial liability is derecognised or impaired, or through the amortisation process.

#### Impairment and uncollectibility of financial assets

The Municipality assesses at the end of each reporting period whether there is any objective evidence that a financial asset or group of financial assets is impaired.

Financial assets measured at amortised cost:

If there is objective evidence that an impairment loss on financial assets measured at amortised cost has been incurred, the amount of the loss is measured as the difference between the asset's carrying amount and the present value of estimated future cash flows (excluding future credit losses that have not been incurred) discounted at the financial asset's original effective interest rate. The carrying amount of the asset is reduced directly or through the use of an allowance account. The amount of the loss is recognised in surplus or deficit.

If, in a subsequent period, the amount of the impairment loss decreases and the decrease can be related objectively to an event occurring after the impairment was recognised, the previously recognised impairment loss is reversed directly or by adjusting an allowance account. The reversal does not result in a carrying amount of the financial asset that exceeds what the amortised cost would have been had the impairment not been recognised at the date the impairment is reversed. The amount of the reversal is recognised in surplus or deficit.

Financial assets measured at cost:

If there is objective evidence that an impairment loss has been incurred on an investment in a residual interest that is not measured at fair value because its fair value cannot be measured reliably, the amount of the impairment loss is measured as the difference between the carrying amount of the financial asset and the present value of estimated future cash flows discounted at the current market rate of return for a similar financial asset. Such impairment losses are not reversed.

#### **Trade receivables**

Trade receivables are measured at far value.

#### Trade payables

Trade payables are measured at fair value.

#### Cash and cah equivalents

Cash and cash equivalents comprise cash on hand and demand deposits, and other short-term highly liquid investments that are readily convertible to a known amount of cash and are subject to an insignificant risk of changes in value. These are initially and subsequently measured amortised cost.

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# **Accounting Policies**

#### 1.7 Leases

A lease is classified as a finance lease if it transfers substantially all the risks and rewards incidental to ownership. A lease is classified as an operating lease if it does not transfer substantially all the risks and rewards incidental to ownership.

When a lease includes both land and buildings elements, the entity assesses the classification of each element separately.

#### Operating leases - lessee

Operating lease payments are recognised as an expense on a straight-line basis over the lease term. The difference between the amounts recognised as an expense and the contractual payments are recognised as an operating lease asset. This liability is not discounted.

Any contingent rents are expensed in the period they are incurred.

#### 1.8 Inventories

Inventories are initially measured at cost except where inventories are acquired through a non-exchange transaction, then their costs are their fair value as at the date of acquisition.

Subsequently inventories are measured at the lower of cost and net realisable value.

Inventories are measured at the lower of cost and current replacement cost where they are held for;

- distribution at no charge or for a nominal charge; or
- consumption in the production process of goods to be distributed at no charge or for a nominal charge.

Net realisable value is the estimated selling price in the ordinary course of operations less the estimated costs of completion and the estimated costs necessary to make the sale, exchange or distribution.

Current replacement cost is the cost the municipality incurs to acquire the asset on the reporting date.

The cost of inventories comprises of all costs of purchase, costs of conversion and other costs incurred in bringing the inventories to their present location and condition.

The cost of inventories is assigned using the weighted average cost formula. The same cost formula is used for all inventories having a similar nature and use to the municipality.

When inventories are sold, the carrying amounts of those inventories are recognised as an expense in the period in which the related revenue is recognised. If there is no related revenue, the expenses are recognised when the goods are distributed, or related services are rendered. The amount of any write-down of inventories to net realisable value or current replacement cost and all losses of inventories are recognised as an expense in the period the write-down or loss occurs. The amount of any reversal of any write-down of inventories, arising from an increase in net realisable value or current replacement cost, are recognised as a reduction in the amount of inventories recognised as an expense in the period in which the reversal occurs.

### 1.9 Impairment of cash-generating assets

Cash-generating assets are assets used with the objective of generating a commercial return. Commercial return means that positive cash flows are expected to be significantly higher than the cost of the asset.

Impairment is a loss in the future economic benefits or service potential of an asset, over and above the systematic recognition of the loss of the asset's future economic benefits or service potential through depreciation (amortisation).

Carrying amount is the amount at which an asset is recognised in the statement of financial position after deducting any accumulated depreciation and accumulated impairment losses thereon.

A cash-generating unit is the smallest identifiable group of assets used with the objective of generating a commercial return that generates cash inflows from continuing use that are largely independent of the cash inflows from other assets or groups of assets.

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# **Accounting Policies**

#### 1.9 Impairment of cash-generating assets (continued)

Costs of disposal are incremental costs directly attributable to the disposal of an asset, excluding finance costs and income tax expense.

Depreciation (Amortisation) is the systematic allocation of the depreciable amount of an asset over its useful life.

Fair value less costs to sell is the amount obtainable from the sale of an asset in an arm's length transaction between knowledgeable, willing parties, less the costs of disposal.

Recoverable amount of an asset or a cash-generating unit is the higher its fair value less costs to sell and its value in use.

Useful life is either:

- the period of time over which an asset is expected to be used by the municipality; or
- the number of production or similar units expected to be obtained from the asset by the municipality.

#### Identification

When the carrying amount of a cash-generating asset exceeds its recoverable amount, it is impaired.

The municipality assesses at each reporting date whether there is any indication that a cash-generating asset may be impaired. If any such indication exists, the municipality estimates the recoverable amount of the asset.

Irrespective of whether there is any indication of impairment, the municipality also tests a cash-generating intangible asset with an indefinite useful life or a cash-generating intangible asset not yet available for use for impairment annually by comparing its carrying amount with its recoverable amount. This impairment test is performed at the same time every year. If an intangible asset was initially recognised during the current reporting period, that intangible asset was tested for impairment before the end of the current reporting period.

#### Recognition and measurement (individual asset)

If the recoverable amount of a cash-generating asset is less than its carrying amount, the carrying amount of the asset is reduced to its recoverable amount. This reduction is an impairment loss.

An impairment loss is recognised immediately in surplus or deficit.

Any impairment loss of a revalued cash-generating asset is treated as a revaluation decrease.

When the amount estimated for an impairment loss is greater than the carrying amount of the cash-generating asset to which it relates, the municipality recognises a liability only to the extent that is a requirement in the Standard of GRAP.

After the recognition of an impairment loss, the depreciation (amortisation) charge for the cash-generating asset is adjusted in future periods to allocate the cash-generating asset's revised carrying amount, less its residual value (if any), on a systematic basis over its remaining useful life.

#### 1.10 Impairment of non-cash-generating assets

Cash-generating assets are assets used with the objective of generating a commercial return. Commercial return means that positive cash flows are expected to be significantly higher than the cost of the asset.

Non-cash-generating assets are assets other than cash-generating assets.

Impairment is a loss in the future economic benefits or service potential of an asset, over and above the systematic recognition of the loss of the asset's future economic benefits or service potential through depreciation (amortisation).

Carrying amount is the amount at which an asset is recognised in the statement of financial position after deducting any accumulated depreciation and accumulated impairment losses thereon.

A cash-generating unit is the smallest identifiable group of assets managed with the objective of generating a commercial return that generates cash inflows from continuing use that are largely independent of the cash inflows from other assets or groups of assets.

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# **Accounting Policies**

#### 1.10 Impairment of non-cash-generating assets (continued)

Costs of disposal are incremental costs directly attributable to the disposal of an asset, excluding finance costs and income tax expense.

Depreciation (Amortisation) is the systematic allocation of the depreciable amount of an asset over its useful life.

Fair value less costs to sell is the amount obtainable from the sale of an asset in an arm's length transaction between knowledgeable, willing parties, less the costs of disposal.

Recoverable service amount is the higher of a non-cash-generating asset's fair value less costs to sell and its value in use.

Useful life is either:

- · the period of time over which an asset is expected to be used by the municipality; or
- the number of production or similar units expected to be obtained from the asset by the municipality.

#### Identification

When the carrying amount of a non-cash-generating asset exceeds its recoverable service amount, it is impaired.

The municipality assesses at each reporting date whether there is any indication that a non-cash-generating asset may be impaired. If any such indication exists, the municipality estimates the recoverable service amount of the asset.

Irrespective of whether there is any indication of impairment, the entity also tests a non-cash-generating intangible asset with an indefinite useful life or a non-cash-generating intangible asset not yet available for use for impairment annually by comparing its carrying amount with its recoverable service amount. This impairment test is performed at the same time every year. If an intangible asset was initially recognised during the current reporting period, that intangible asset was tested for impairment before the end of the current reporting period.

#### 1.11 Share capital / contributed capital

An equity instrument is any contract that evidences a residual interest in the assets of an municipality after deducting all of its liabilities.

### 1.12 Employee benefits

Employee benefits are all forms of consideration given by an entity in exchange for service rendered by employees.

A qualifying insurance policy is an insurance policy issued by an insurer that is not a related party (as defined in the Standard of GRAP on Related Party Disclosures) of the reporting entity, if the proceeds of the policy can be used only to pay or fund employee benefits under a defined benefit plan and are not available to the reporting entity's own creditors (even in liquidation) and cannot be paid to the reporting entity, unless either:

- the proceeds represent surplus assets that are not needed for the policy to meet all the related employee benefit obligations; or
- the proceeds are returned to the reporting entity to reimburse it for employee benefits already paid.

Termination benefits are employee benefits payable as a result of either:

- an entity's decision to terminate an employee's employment before the normal retirement date; or
- an employee's decision to accept voluntary redundancy in exchange for those benefits.

Other long-term employee benefits are employee benefits (other than post-employment benefits and termination benefits) that are not due to be settled within twelve months after the end of the period in which the employees render the related service.

Vested employee benefits are employee benefits that are not conditional on future employment.

Composite social security programmes are established by legislation and operate as multi-employer plans to provide post-employment benefits as well as to provide benefits that are not consideration in exchange for service rendered by employees.

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# **Accounting Policies**

#### 1.12 Employee benefits (continued)

A constructive obligation is an obligation that derives from an entity's actions where by an established pattern of past practice, published policies or a sufficiently specific current statement, the entity has indicated to other parties that it will accept certain responsibilities and as a result, the entity has created a valid expectation on the part of those other parties that it will discharge those responsibilities.

#### Short-term employee benefits

Short-term employee benefits are employee benefits (other than termination benefits) that are due to be settled within twelve months after the end of the period in which the employees render the related service.

Short-term employee benefits include items such as:

- wages, salaries and social security contributions;
- short-term compensated absences (such as paid annual leave and paid sick leave) where the compensation for the
  absences is due to be settled within twelve months after the end of the reporting period in which the employees
  render the related employee service;
- bonus, incentive and performance related payments payable within twelve months after the end of the reporting period in which the employees render the related service; and
- non-monetary benefits (for example, medical care, and free or subsidised goods or services such as housing, cars and cellphones) for current employees.

When an employee has rendered service to the entity during a reporting period, the entity recognise the undiscounted amount of short-term employee benefits expected to be paid in exchange for that service:

- as a liability (accrued expense), after deducting any amount already paid. If the amount already paid exceeds the undiscounted amount of the benefits, the entity recognise that excess as an asset (prepaid expense) to the extent that the prepayment will lead to, for example, a reduction in future payments or a cash refund; and
- as an expense, unless another Standard requires or permits the inclusion of the benefits in the cost of an asset.

The expected cost of compensated absences is recognised as an expense as the employees render services that increase their entitlement or, in the case of non-accumulating absences, when the absence occurs. The entity measures the expected cost of accumulating compensated absences as the additional amount that the entity expects to pay as a result of the unused entitlement that has accumulated at the reporting date.

The entity recognise the expected cost of bonus, incentive and performance related payments when the entity has a present legal or constructive obligation to make such payments as a result of past events and a reliable estimate of the obligation can be made. A present obligation exists when the entity has no realistic alternative but to make the payments.

#### Post-employment benefits

Post-employment benefits are employee benefits (other than termination benefits) which are payable after the completion of employment.

Post-employment benefit plans are formal or informal arrangements under which an entity provides post-employment benefits for one or more employees.

Multi-employer plans are defined contribution plans (other than state plans and composite social security programmes) or defined benefit plans (other than state plans) that pool the assets contributed by various entities that are not under common control and use those assets to provide benefits to employees of more than one entity, on the basis that contribution and benefit levels are determined without regard to the identity of the entity that employs the employees concerned.

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# **Accounting Policies**

#### 1.12 Employee benefits (continued)

#### Post-employment benefits: Defined benefit plans

Defined benefit plans are post-employment benefit plans other than defined contribution plans.

Actuarial gains and losses comprise experience adjustments (the effects of differences between the previous actuarial assumptions and what has actually occurred) and the effects of changes in actuarial assumptions. In measuring its defined benefit liability the entity recognise actuarial gains and losses in surplus or deficit in the reporting period in which they occur.

Assets held by a long-term employee benefit fund are assets (other than non-transferable financial instruments issued by the reporting entity) that are held by an entity (a fund) that is legally separate from the reporting entity and exists solely to pay or fund employee benefits and are available to be used only to pay or fund employee benefits, are not available to the reporting entity's own creditors (even in liquidation), and cannot be returned to the reporting entity, unless either:

- the remaining assets of the fund are sufficient to meet all the related employee benefit obligations of the plan or the reporting entity; or
- the assets are returned to the reporting entity to reimburse it for employee benefits already paid.

Current service cost is the increase in the present value of the defined benefit obligation resulting from employee service in the current period.

Interest cost is the increase during a period in the present value of a defined benefit obligation which arises because the benefits are one period closer to settlement.

Past service cost is the change in the present value of the defined benefit obligation for employee service in prior periods, resulting in the current period from the introduction of, or changes to, post-employment benefits or other long-term employee benefits. Past service cost may be either positive (when benefits are introduced or changed so that the present value of the defined benefit obligation increases) or negative (when existing benefits are changed so that the present value of the defined benefit obligation decreases). In measuring its defined benefit liability the entity recognise past service cost as an expense in the reporting period in which the plan is amended.

Plan assets comprise assets held by a long-term employee benefit fund and qualifying insurance policies.

The present value of a defined benefit obligation is the present value, without deducting any plan assets, of expected future payments required to settle the obligation resulting from employee service in the current and prior periods.

The return on plan assets is interest, dividends or similar distributions and other revenue derived from the plan assets, together with realised and unrealised gains or losses on the plan assets, less any costs of administering the plan (other than those included in the actuarial assumptions used to measure the defined benefit obligation) and less any tax payable by the plan itself.

The entity account not only for its legal obligation under the formal terms of a defined benefit plan, but also for any constructive obligation that arises from the entity's informal practices. Informal practices give rise to a constructive obligation where the entity has no realistic alternative but to pay employee benefits. An example of a constructive obligation is where a change in the entity's informal practices would cause unacceptable damage to its relationship with employees.

The amount recognised as a defined benefit liability is the net total of the following amounts:

- the present value of the defined benefit obligation at the reporting date;
- minus the fair value at the reporting date of plan assets (if any) out of which the obligations are to be settled directly;
- plus any liability that may arise as a result of a minimum funding requirement

The amount determined as a defined benefit liability may be negative (an asset). The entity measures the resulting asset at the lower of:

- the amount determined above; and
- the present value of any economic benefits available in the form of refunds from the plan or reductions in future
  contributions to the plan. The present value of these economic benefits is determined using a discount rate which
  reflects the time value of money.

Any adjustments arising from the limit above is recognised in surplus or deficit.

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# **Accounting Policies**

#### 1.12 Employee benefits (continued)

The entity determines the present value of defined benefit obligations and the fair value of any plan assets with sufficient regularity such that the amounts recognised in the annual financial statements do not differ materially from the amounts that would be determined at the reporting date.

The entity recognises the net total of the following amounts in surplus or deficit, except to the extent that another Standard requires or permits their inclusion in the cost of an asset:

- current service cost:
- interest cost:
- the expected return on any plan assets and on any reimbursement rights;
- actuarial gains and losses;
- past service cost;
- the effect of any curtailments or settlements; and
- the effect of applying the limit on a defined benefit asset (negative defined benefit liability).

The entity uses the Projected Unit Credit Method to determine the present value of its defined benefit obligations and the related current service cost and, where applicable, past service cost. The Projected Unit Credit Method (sometimes known as the accrued benefit method pro-rated on service or as the benefit/years of service method) sees each period of service as giving rise to an additional unit of benefit entitlement and measures each unit separately to build up the final obligation.

In determining the present value of its defined benefit obligations and the related current service cost and, where applicable, past service cost, an entity shall attribute benefit to periods of service under the plan's benefit formula. However, if an employee's service in later years will lead to a materially higher level of benefit than in earlier years, an entity shall attribute benefit on a straight-line basis from:

- the date when service by the employee first leads to benefits under the plan (whether or not the benefits are conditional on further service); until
- the date when further service by the employee will lead to no material amount of further benefits under the plan, other than from further salary increases.

Actuarial valuations are conducted on an annual basis by independent actuaries separately for each plan. The results of the valuation are updated for any material transactions and other material changes in circumstances (including changes in market prices and interest rates) up to the reporting date.

The entity recognises gains or losses on the curtailment or settlement of a defined benefit plan when the curtailment or settlement occurs. The gain or loss on a curtailment or settlement comprises:

- any resulting change in the present value of the defined benefit obligation; and
- any resulting change in the fair value of the plan assets.

Before determining the effect of a curtailment or settlement, the entity re-measure the obligation (and the related plan assets, if any) using current actuarial assumptions (including current market interest rates and other current market prices).

When it is virtually certain that another party will reimburse some or all of the expenditure required to settle a defined benefit obligation, the right to reimbursement is recognised as a separate asset. The asset is measured at fair value. In all other respects, the asset is treated in the same way as plan assets. In surplus or deficit, the expense relating to a defined benefit plan is [OR is not] presented as the net of the amount recognised for a reimbursement.

The entity offsets an asset relating to one plan against a liability relating to another plan when the entity has a legally enforceable right to use a surplus in one plan to settle obligations under the other plan and intends either to settle the obligations on a net basis, or to realise the surplus in one plan and settle its obligation under the other plan simultaneously.

(Registration number DC 22)
Annual Financial Statements for the year ended 30 June 2018

# **Accounting Policies**

#### 1.12 Employee benefits (continued)

#### **Actuarial assumptions**

Actuarial assumptions are unbiased and mutually compatible.

Financial assumptions are based on market expectations, at the reporting date, for the period over which the obligations are to be settled.

The rate used to discount post-employment benefit obligations (both funded and unfunded) reflect the time value of money. The currency and term of the financial instrument selected to reflect the time value of money is consistent with the currency and estimated term of the post-employment benefit obligations.

Post-employment benefit obligations are measured on a basis that reflects:

- · estimated future salary increases;
- the benefits set out in the terms of the plan (or resulting from any constructive obligation that goes beyond those terms) at the reporting date; and
- estimated future changes in the level of any state benefits that affect the benefits payable under a defined benefit plan, if, and only if, either:
- those changes were enacted before the reporting date; or
- past history, or other reliable evidence, indicates that those state benefits will change in some predictable manner, for example, in line with future changes in general price levels or general salary levels.

Assumptions about medical costs take account of estimated future changes in the cost of medical services, resulting from both inflation and specific changes in medical costs.

#### 1.13 Provisions and contingencies

Provisions are recognised when:

- the municipality has a present obligation as a result of a past event;
- it is probable that an outflow of resources embodying economic benefits or service potential will be required to settle the obligation; and
- a reliable estimate can be made of the obligation.

The amount of a provision is the best estimate of the expenditure expected to be required to settle the present obligation at the reporting date.

Where the effect of time value of money is material, the amount of a provision is the present value of the expenditures expected to be required to settle the obligation.

Where some or all of the expenditure required to settle a provision is expected to be reimbursed by another party, the reimbursement is recognised when, and only when, it is virtually certain that reimbursement will be received if the municipality settles the obligation. The reimbursement is treated as a separate asset. The amount recognised for the reimbursement does not exceed the amount of the provision.

Provisions are reviewed at each reporting date and adjusted to reflect the current best estimate. Provisions are reversed if it is no longer probable that an outflow of resources embodying economic benefits or service potential will be required, to settle the obligation.

A provision is used only for expenditures for which the provision was originally recognised.

Provisions are not recognised for future operating deficits

Contingent assets and contingent liabilitites are not recognised. Contingencies are disclosed in the notes.

(Registration number DC 22)
Annual Financial Statements for the year ended 30 June 2018

# **Accounting Policies**

#### 1.14 Commitments

Items are classified as commitments when an entity has committed itself to future transactions that will normally result in the outflow of cash.

Commitments represents goods/services that have been ordered at the reporting date.

Approved and contracted commitments represent expenditure that has been approved and contact awarded at the report date but not yet contracted.

Approved and not yet contracted represent expenditure that has not been approved and the contract is yet to be awarded or is awaiting finalisation at the reporting date.

Disclosures are required in respect of unrecognised contractual commitments.

Commitments for which disclosure is necessary to achieve a fair presentation should be disclosed in a note to the financial statements, if both the following criteria are met:

- Contracts should be non-cancellable or only cancellable at significant cost (for example, contracts for computer or building maintenance services); and
- Contracts should relate to something other than the routine, steady, state business of the entity therefore salary
  commitments relating to employment contracts or social security benefit commitments are excluded.

#### 1.15 Revenue from exchange transactions

Revenue is the gross inflow of economic benefits or service potential during the reporting period when those inflows result in an increase in net assets, other than increases relating to contributions from owners.

An exchange transaction is one in which the municipality receives assets or services, or has liabilities extinguished, and directly gives approximately equal value (primarily in the form of goods, services or use of assets) to the other party in exchange.

Fair value is the amount for which an asset could be exchanged, or a liability settled, between knowledgeable, willing parties in an arm's length transaction.

### Rendering of services

When the outcome of a transaction involving the rendering of services can be estimated reliably, revenue associated with the transaction is recognised by reference to the stage of completion of the transaction at the reporting date. The outcome of a transaction can be estimated reliably when all the following conditions are satisfied:

- the amount of revenue can be measured reliably;
- it is probable that the economic benefits or service potential associated with the transaction will flow to the municipality;
- the stage of completion of the transaction at the reporting date can be measured reliably; and
- the costs incurred for the transaction and the costs to complete the transaction can be measured reliably.

When services are performed by an indeterminate number of acts over a specified time frame, revenue is recognised on a straight line basis over the specified time frame unless there is evidence that some other method better represents the stage of completion. When a specific act is much more significant than any other acts, the recognition of revenue is postponed until the significant act is executed.

When the outcome of the transaction involving the rendering of services cannot be estimated reliably, revenue is recognised only to the extent of the expenses recognised that are recoverable.

#### 1.16 Revenue from non-exchange transactions

Revenue comprises gross inflows of economic benefits or service potential received and receivable by a municipality, which represents an increase in net assets, other than increases relating to contributions from owners.

Conditions on transferred assets are stipulations that specify that the future economic benefits or service potential embodied in the asset is required to be consumed by the recipient as specified or future economic benefits or service potential must be returned to the transferor.

(Registration number DC 22) Annual Financial Statements for the year ended 30 June 2018

# **Accounting Policies**

#### 1.16 Revenue from non-exchange transactions (continued)

Control of an asset arise when the municipality can use or otherwise benefit from the asset in pursuit of its objectives and can exclude or otherwise regulate the access of others to that benefit.

Exchange transactions are transactions in which one entity receives assets or services, or has liabilities extinguished, and directly gives approximately equal value (primarily in the form of cash, goods, services, or use of assets) to another entity in exchange.

Expenses paid through the tax system are amounts that are available to beneficiaries regardless of whether or not they pay taxes.

Fines are economic benefits or service potential received or receivable by entities, as determined by a court or other law enforcement body, as a consequence of the breach of laws or regulations.

Non-exchange transactions are transactions that are not exchange transactions. In a non-exchange transaction, a municipality either receives value from another municipality without directly giving approximately equal value in exchange, or gives value to another municipality without directly receiving approximately equal value in exchange.

Restrictions on transferred assets are stipulations that limit or direct the purposes for which a transferred asset may be used, but do not specify that future economic benefits or service potential is required to be returned to the transferor if not deployed as specified.

Stipulations on transferred assets are terms in laws or regulation, or a binding arrangement, imposed upon the use of a transferred asset by entities external to the reporting municipality.

Tax expenditures are preferential provisions of the tax law that provide certain taxpayers with concessions that are not available to others.

The taxable event is the event that the government, legislature or other authority has determined will be subject to taxation.

Taxes are economic benefits or service potential compulsorily paid or payable to entities, in accordance with laws and or regulations, established to provide revenue to government. Taxes do not include fines or other penalties imposed for breaches of the law.

Transfers are inflows of future economic benefits or service potential from non-exchange transactions, other than taxes.

#### Recognition

An inflow of resources from a non-exchange transaction recognised as an asset is recognised as revenue, except to the extent that a liability is also recognised in respect of the same inflow.

As the municipality satisfies a present obligation recognised as a liability in respect of an inflow of resources from a non-exchange transaction recognised as an asset, it reduces the carrying amount of the liability recognised and recognises an amount of revenue equal to that reduction.

#### Measurement

Revenue from a non-exchange transaction is measured at the amount of the increase in net assets recognised by the municipality.

When, as a result of a non-exchange transaction, the municipality recognises an asset, it also recognises revenue equivalent to the amount of the asset measured at its fair value as at the date of acquisition, unless it is also required to recognise a liability. Where a liability is required to be recognised it will be measured as the best estimate of the amount required to settle the obligation at the reporting date, and the amount of the increase in net assets, if any, recognised as revenue. When a liability is subsequently reduced, because the taxable event occurs or a condition is satisfied, the amount of the reduction in the liability is recognised as revenue.

(Registration number DC 22)
Annual Financial Statements for the year ended 30 June 2018

# **Accounting Policies**

#### 1.16 Revenue from non-exchange transactions (continued)

#### **Transfers**

Apart from Services in kind, which are not recognised, the municipality recognises an asset in respect of transfers when the transferred resources meet the definition of an asset and satisfy the criteria for recognition as an asset.

The municipality recognises an asset in respect of transfers when the transferred resources meet the definition of an asset and satisfy the criteria for recognition as an asset.

Transferred assets are measured at their fair value as at the date of acquisition.

#### 1.17 Revenue

Revenue comprises of sales to customers and service rendered to customers. Revenue is stated at the invoice amount and is exclusive of value added taxation.

#### 1.18 Investment income

Investment income is recognised on a time-proportion basis using the effective interest method.

#### 1.19 Borrowing costs

Borrowing costs are recognised as an expense in the period in which they are incurred.

#### 1.20 Comparative figures

Where necessary, comparative figures have been reclassified to conform to changes in presentation in the current year.

When the presentation or classificatation of items in the annual financial statements is ammended, prior period comparative amounts are reclassified

#### 1.21 Unauthorised expenditure

Unauthorised expenditure means:

- overspending of a vote or a main division within a vote; and
- expenditure not in accordance with the purpose of a vote or, in the case of a main division, not in accordance with the purpose of the main division.

All expenditure relating to unauthorised expenditure is recognised as an expense in the statement of financial performance in the year that the expenditure was incurred. The expenditure is classified in accordance with the nature of the expense, and where recovered, it is subsequently accounted for as revenue in the statement of financial performance.

#### 1.22 Fruitless and wasteful expenditure

Fruitless expenditure means expenditure which was made in vain and would have been avoided had reasonable care been exercised.

All expenditure relating to fruitless and wasteful expenditure is recognised as an expense in the statement of financial performance in the year that the expenditure was incurred. The expenditure is classified in accordance with the nature of the expense, and where recovered, it is subsequently accounted for as revenue in the statement of financial performance.

### 1.23 Irregular expenditure

Irregular expenditure that was incurred and identified during the current financial and which was condoned before year end and/or before finalisation of the financial statements must also be recorded appropriately in the irregular expenditure register. In such an instance, no further action is also required with the exception of updating the note to the financial statements.

(Registration number DC 22)
Annual Financial Statements for the year ended 30 June 2018

# **Accounting Policies**

#### 1.23 Irregular expenditure (continued)

Irregular expenditure that was incurred and identified during the current financial year and for which condonement is being awaited at year end must be recorded in the irregular expenditure register. No further action is required with the exception of updating the note to the financial statements.

Where irregular expenditure was incurred in the previous financial year and is only condoned in the following financial year, the register and the disclosure note to the financial statements must be updated with the amount condoned.

Irregular expenditure that was incurred and identified during the current financial year and which was not condoned by the National Treasury or the relevant authority must be recorded appropriately in the irregular expenditure register. If liability for the irregular expenditure can be attributed to a person, a debt account must be created if such a person is liable in law. Immediate steps must thereafter be taken to recover the amount from the person concerned. If recovery is not possible, the accounting officer or accounting authority may write off the amount as debt impairment and disclose such in the relevant note to the financial statements. The irregular expenditure register must also be updated accordingly. If the irregular expenditure has not been condoned and no person is liable in law, the expenditure related thereto must remain against the relevant programme/expenditure item, be disclosed as such in the note to the financial statements and updated accordingly in the irregular expenditure register.

Irregular expenditure is expenditure that is contrary to the Municipal Finance Management Act (Act No.56 of 2003), the Municipal Systems Act (Act No.32 of 2000), and the Public Office Bearers Act (Act No. 20 of 1998) or is in contravention of the economic entity's supply chain management policy. Irregular expenditure excludes unauthorised expenditure. Irregular expenditure is accounted for as expenditure in the Statement of Financial Performance and where recovered, it is subsequently accounted for as revenue in the Statement of Financial Performance.

#### 1.24 Use of estimates

The preparation of the annual financial statements in conformity with Generally Recognised Accounting Practice requires the use of certain critical accounting estimates. It also requires management to exerise its judgement in the process of applying the municipality's accounting policies. The areas involving a higher degree of judgement or complexity, or areas where assumptions and estimates are significant to the annual financial statements are disclosed in the relevant sections of the annual financial statements. Although these estimates are based on management's best knowledge of current events and actions they may undertake in the future, actual results ultimately may differ from those estimates.

#### 1.25 Revaluation reserve

The surplus arising from the revaluation of property, plant and equipment is credited to a non-distributable reserve. The revaluation surplus is realised when the municipal valuation is more than the carryng amount of the building. On disposal, the net revaluation surplus is transferred to the accumulated surplus/deficit while gains or losses on disposal, based on revalued amounts, are credited or charged to the statement of financial performance.

#### 1.26 Conditional Grants and receipts

Revenue received from conditional grants, donations and funding are recognised as revenue to the extent that the municipality has complied with any of the criteria, conditions or obligations embodied in the agreement. To the extent that the criteria, conditions or obligations have not been met, a liability is recognised.

#### 1.27 Budget information

Municipality are typically subject to budgetary limits in the form of appropriations or budget authorisations (or equivalent), which is given effect through authorising legislation, appropriation or similar.

General purpose financial reporting by municipality shall provide information on whether resources were obtained and used in accordance with the legally adopted budget.

The approved budget is prepared on a cash basis and presented by economic classification linked to performance outcome objectives.

The approved budget covers the fiscal period from 2017-07-01 to 2018-06-30.

The budget for the economic entity includes all the entities approved budgets under its control.

(Registration number DC 22)
Annual Financial Statements for the year ended 30 June 2018

# **Accounting Policies**

#### 1.27 Budget information (continued)

The annual financial statements and the budget are on the same basis of accounting therefore a comparison with the budgeted amounts for the reporting period have been included in the Statement of comparison of budget and actual amounts.

#### 1.28 Related parties

The municipality operates in an economic sector currently dominated by entities directly or indirectly owned by the South African Government. As a consequence of the constitutional independence of the three spheres of government in South Africa, only entities within the national sphere of government are considered to be related parties.

Management are those persons responsible for planning, directing and controlling the activities of the municipality, including those charged with the governance of the municipality in accordance with legislation, in instances where they are required to perform such functions.

Close members of the family of a person are considered to be those family members who may be expected to influence, or be influenced by, that management in their dealings with the municipality.

Only transactions with related parties not at arm's length or not in the ordinary course of business are disclosed.

#### 1.29 General expenses

Expenses are decreases in economic benefits or service potential during the reporting period in the form of outflows or consumption of assets or incurrences of liabilities that result in decrease in net assets, other than those relating to distributions to owners.

Generally, expenses are accounted for on an accrual basis at fair value. Under the accrual basis of accounting, expenses are recognised when incurred, usually when goods are received or services are consumed. This may not be when the goods or services are actually paid for. Fair value is the amount for which an asset could be exchanged, or a liability settled, between knowledgeable, willing parties in an arm's length transaction.

Expenses include write downs of inventory and decreases in fair values of financial instruments classified at fair value.

Losses on the disposal of non-current assets are reported seperately from expenses in the Statement of Financial Performance.

An expense is recognised in the munipality's Statement of Financial Performance when, and only when, the following criteria are satisfied.

When an outflow of economic benefits does not result in future benefits, it is disclosed as fruitless and wasteful expenditure.

The point at which an expense is recognised is dependent on the nature of the transaction or other event that gives rise to the expense. Where future economic benefits are consumed immediately or soon after acquistion, for example repairs and maintenance expenditure, bulk purchases and general expenses, the expense is recognised in the reporting period in which the acquisition of the future economic benefit occurs. Where future economic benefits are expected to be consumed over several periods e.g non-current assets, expenses (depreciation) is allocated systematically to the reporting period during which the future economic benefits are expected to be consumed; where expenditure produces no future economic asset, an expense is recognised simultaneoulsy with the recognition of a liability.

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Annual Financial Statements for the year ended 30 June 2018

# **Notes to the Annual Financial Statements**

	2018	2017 (Restated)
	R	R
Cash and cash equivalents		
Cash and cash equivalents consist of:		
Cash on hand	8 555	10 607
Bank balances	45 607 204	30 282 712
•	-	60 000 000
Investments	3 750 000	3 750 000
	49 365 759	94 043 319
	Cash and cash equivalents consist of:  Cash on hand Bank balances Short-term deposits	Cash and cash equivalents  Cash and cash equivalents consist of:  Cash on hand Bank balances Short-term deposits Investments  R  8 555 9 45 607 204 9 3 750 000

#### Credit quality of cash at bank and short term deposits, excluding cash on hand

The credit quality of cash at bank and short term deposits, excluding cash on hand that are neither past due nor impaired can be assessed by reference to external credit ratings (if available) or historical information about counterparty default rates:

Cash and cash equivalents pledged as collateral

The municipality had the following bank accounts

(Registration number DC 22) Annual Financial Statements for the year ended 30 June 2018

# **Notes to the Annual Financial Statements**

2018	2017
R	R

### 2. Cash and cash equivalents (continued)

Account number / description	Bank statement balances		Ca	Cash book balances		
description	30 June 2018	30 June 2017	30 June 2016	30 June 2018	30 June 2017	30 June 2016
FNB BANK -Salaries Account - 50940092196	239 602	1 649	50	239 633	1 680	82
FNB BANK -Projects Account - 62023616462	182 777	880 819	6 617 461	182 777	880 818	6 617 461
FNB BANK - Money Market Account -	3 239 010	3 282 148	797 943	3 239 010	3 282 148	797 943
62215748289 FNB BANK - Mandela Race Account -	731 208	104 215	86 972	731 208	104 215	86 972
62411577193						
FNB BANK - Main Account - 50940026773	37 586 844	22 323 958	42 174 165	37 579 261	22 305 749	42 174 165
FNB BANK - UMDM MIG Account - 62400041985	83 581	79 553	75 486	83 581	79 553	75 486
ABSA BANK - Fixed	-	-	30 000 000	-	-	30 000 000
Deposit - 2072673843 NEDBANK - 3 Months	-	30 000 000	30 000 000	-	30 000 000	30 000 000
deposit - 03/7165014047/00023						
ABSA BANK - Mandela	137 526	-	-	137 526	-	-
Acc - 4004362410 FNB BANK - Public sector	(169)	-	-	(169)	-	-
- 62243484417 INVESTEC BANK-Fixed	-	-	30 000 000	-	-	30 000 000
Deposit-455213 FNB BANK-Fixed Deposit-	3 750 000	3 750 000	3 750 000	3 750 000	3 750 000	3 750 000
71101199555 STANDARD BANK-Fixed	_	30 000 000	30 000 000	_	30 000 000	30 000 000
Deposit-358610095-004		00 000 000	00 000 000		00 000 000	00 000 000
Ithala Bank -63647675 FIRST NATIONAL BANK- SANBI ACCOUNT	3 414 371	3 628 548	5 000 000	3 414 371	3 628 548	5 000 000
Total	49 364 750	94 050 890	178 502 077	49 357 198	94 032 711	178 502 109

The FNB Investment to the value of R3 750 000 is held as security for the long term loans held with DBSA. Refer to note 9 (as applicable)

R 100 000 serves as a guarantee that bind the bank (FNB) as a Guartor to the South African Post Office on behalf of uMgungundlovu District Municipality.

#### 3. Consumer debtors

Gross balances Water	518 227 027	402 433 326
Less: Allowance for impairment Water	(397 847 356)	(258 145 665)
Net balance Water	120 379 671	144 287 661

(Registration number DC 22) Annual Financial Statements for the year ended 30 June 2018

# **Notes to the Annual Financial Statements**

	2018 R	2017 R
3. Consumer debtors (continued)		
Water		
Current (0 -30 days)	39 274 076	11 656 859
31 - 60 days	13 338 930	11 387 820
61 - 90 days	11 152 348	8 779 899
91 - 120 days	13 409 646	7 118 834
121 - 180 days	9 767 808	19 094 910
> 180 days	431 284 219	344 395 004
Less: Allowance for impairment	(397 847 356)	(258 145 665
	120 379 671	144 287 661

(Registration number DC 22) Annual Financial Statements for the year ended 30 June 2018

		2018 R	2017 R
Coi	nsumer debtors (continued)		
	mmary of debtors by customer classification		
	use holds		
	rrent (0 -30 days)	24 759 143	9 678 56
	- 60 days - 90 days	10 142 811 8 409 552	8 989 02 7 794 56
	- 30 days - 120 days	11 443 589	6 391 72
	1 - 180 days	8 647 090	17 278 94
	80 days	399 791 928	327 577 43
Los	no. Allawanaa farimaairmant	463 194 113	377 710 25
Les	ss: Allowance for impairment	(397 847 356) <b>65 346 757</b>	(258 145 66 119 564 59
	dustrial/ commercial	40.040.504	4 400 000
	rrent (0 -30 days)	10 043 561	1 126 33
	- 60 days - 90 days	2 622 906 2 439 031	1 546 88 597 50
	- 30 days - 120 days	1 559 211	430 54
	1 - 180 days	903 411	1 113 49
	80 days	21 950 284	11 729 96
	•	39 518 404	16 544 71
Go	vernment		
	rrent (0 -30 days)	4 471 371	851 95
	- 60 days	573 213	851 91
	- 90 days	303 765	387 83
	- 120 days	406 846	296 56
	1 - 180 days	217 308	702 47
> 1	80 days	7 807 230	5 087 61
		13 779 733	8 178 352
Tot	••		
	rrent (0 -30 days)	39 274 076	11 656 85
	- 60 days	13 338 930	11 387 82
	- 90 days - 120 days	11 152 348 13 409 646	8 779 899 7 118 83
	1 - 180 days	9 767 808	19 094 91
	80 days	431 284 219	344 395 00
	•	518 227 027	402 433 32
Les	ss: Allowance for impairment	(397 847 356)	(258 145 66
		120 379 671	144 287 66
	ss: Allowance for impairment	(007.047.050)	(050 445 00)
> 3	365 days	(397 847 356)	(258 145 66
Red	conciliation of allowance for impairment		
Bal	lance at beginning of the year	(258 145 665)	(234 392 34
	ntributions to allowance	(139 701 691)	(61 029 63
Del	bt impairment written off against allowance	<u> </u>	37 276 32
		(397 847 356)	(258 145 66

(Registration number DC 22)
Annual Financial Statements for the year ended 30 June 2018

## **Notes to the Annual Financial Statements**

2018	2017
R	R

#### 3. Consumer debtors (continued)

### Consumer debtors pledged as security

The provision for bad debts has been calculated on a geographical risk profile. All government customers have been excluded from bad debts provision.

### 4. Receivables from exchange transactions

	Deposits Agency agreements Other debtors Prepaid expenses Interest accrued Clearing account	1 031 098 1 553 449 8 375 780 - 244 379	1 106 371 1 749 992 9 046 395 955 201 778 555 2 185 939
		11 204 706	15 822 453
5.	Inventories		
	Consumable stores Water	1 758 796 305 182	2 191 697 280 687
		2 063 978	2 472 384
	Inventories recognised as an expense during the year	<u>-</u>	4 300 132

Inventory is measured at the lower of cost and net realisable value. Inventory recognised as an expense excludes material purchased for direct use.

#### 6. Property, plant and equipment

		2018			2017	
	Valuation	Accumulated depreciation and accumulated	Carrying value	Cost / Valuation	Accumulated depreciation and accumulated	Carrying value
		impairment			impairment	
Land	2 970 350	-	2 970 350	1 905 000	-	1 905 000
Buildings	30 681 877	(4 167 170)	26 514 707	30 681 877	(3 129 821)	27 552 056
Plant and machinery	23 238 320	(6 824 197)	16 414 123	23 238 320	(5 645 289)	17 593 031
Furniture and fixtures	5 084 392	(3 217 108)	1 867 284	5 033 307	(2 899 342)	2 133 965
IT equipment	7 090 081	(4 581 051)	2 509 030	6 738 924	(4 154 242)	2 584 682
Infrastructure	2 268 623 272 (1	412 642 897)	855 980 375	1 963 630 957 (	1 373 077 449)	590 553 508
Infrastructure - Working in	432 724 527	-	432 724 527	611 876 446	-	611 876 446
progress Firearms	424 012	(132 503)	291 509	424 012	(90 103)	333 909
Total	2 770 836 831 (1	431 564 926)	1 339 271 905	2 643 528 843 (	1 388 996 246)	1 254 532 597

(Registration number DC 22) Annual Financial Statements for the year ended 30 June 2018

## **Notes to the Annual Financial Statements**

0010	0017
2018	2017
<u> </u>	_
R	R
1.1	1.1

## 6. Property, plant and equipment (continued)

### Reconciliation of property, plant and equipment - 2018

	Opening balance	Additions	Revaluations	Depreciation	Total
Land	1 905 000	1 065 350	-	-	2 970 350
Buildings	27 552 056	-	-	(1 037 349)	26 514 707
Plant and machinery	17 593 032	-	-	(1 178 908)	16 414 123
Furniture and fixtures	2 133 965	51 085	-	(317 766)	1 867 284
IT equipment	2 584 682	351 157	-	(426 809)	2 509 030
Infrastructure	590 553 508	304 992 315	-	(39 565 448)	855 980 376
Infrastructure - Working in progress	612 257 969	125 458 873	(304 992 315)	-	432 724 527
Firearms	333 909	-	-	(42 401)	291 508
	1 254 914 121	431 918 780	(304 992 315)	(42 568 681)	1 339 271 905

(Registration number DC 22)
Annual Financial Statements for the year ended 30 June 2018

## **Notes to the Annual Financial Statements**

Figures in Rand

### 6. Property, plant and equipment (continued)

Reconciliation of property, plant and equipment - 2017

	Opening	Additions	Transfers	Depreciation	l otal
	balance				
Land	1 905 000	-	-	-	1 905 000
Buildings	28 586 174	-	-	(1 034 118)	27 552 056
Plant and machinery	7 878 415	10 346 188	-	(631 571)	17 593 032
Furniture and fixtures	2 120 277	274 634	-	(260 946)	2 133 965
IT equipment	1 803 607	1 091 800	-	(310 725)	2 584 682
Infrastructure	568 779 009	96 114 219	(16 683 541)	(57 656 179)	590 553 508
Infrastructure-Work in Progress	506 102 713	190 925 071	(85 151 338)	-	611 876 446
Firearms	376 311	-	-	(42 401)	333 909
	1 117 551 506	298 751 912	(101 834 879)	(59 935 940)	1 254 532 598

A register containing the information required by section 63 of the Municipal Finance Management Act is available for inspection at the registered office of the municipality.

#### 7. Intangible assets

	2018			2017	_
Cost / Valuation	Accumulated amortisation and accumulated impairment	Carrying value	Cost / Valuation	Accumulated amortisation and accumulated impairment	Carrying value
7 570 540	(6 003 509)	1 567 031	5 509 367	(4 741 976)	767 391

Computer software, other

(Registration number DC 22) Annual Financial Statements for the year ended 30 June 2018

				2018 R	2017 R
·.	Intangible assets (continued)				
	Reconciliation of intangible assets - 2018				
		Opening balance	Additions	Amortisation	Total
	Computer software, other	767 391	2 061 173	(1 261 553)	1 567 011
	Reconciliation of intangible assets - 2017				
		Opening balance	Additions	Amortisation	Total
	Computer software, other	677 910	1 717 849	(1 628 368)	767 39 <sup>-</sup>
3.	Payables from exchange transactions				
	Trade payables Other payables Accrued leave pay Accrued bonus Other accrued expenses Retention		_	85 069 610 232 151 12 972 729 6 171 063 588 489 11 108 769	85 352 011 3 325 022 11 921 249 4 480 677 876 509 15 716 584 121 672 052
	Trade payable ageing				
	0 - 30 days 31 - 60 days 61 - 90 days 91 - 180 days			81 699 647 2 456 709 392 796 520 458	59 854 416 23 561 968 1 076 795 858 832
			_	85 069 610	85 352 011
-	Other financial liabilities				
	At amortised cost DBSA Loan		<u>:</u>	226 336 116	219 333 936
	The Loans from Development Bank Southern Africa are su over an average period of 20 years.	ubject to interest	at an average	e rate of 10% and	l are repayabl
	A FNB Investment to the value of R3 750 000 is held as sec	curity for the long	term loans he	eld with DBSA. Re	efer to note 2.
	Non-current liabilities At amortised cost			213 295 553	210 699 839
	Current liabilities At amortised cost		_	13 040 563	8 634 097
	Consumer deposits				
0.	concumor aspectio				

(Registration number DC 22) Annual Financial Statements for the year ended 30 June 2018

# **Notes to the Annual Financial Statements**

11.	Provisions				
	Reconciliation of provisions - 2018				
		Opening Balance	Additions	Utilised during the year	Total
	Post employee benefits Long services award	21 534 198 10 275 788	- 1 588 000	(2 267 985)	19 266 213 11 863 788
		31 809 986	1 588 000	(2 267 985)	31 130 001
	Reconciliation of provisions - 2017				
			Opening Balance	Additions	Total
	Post employee benefits Long services award	_	19 339 372 9 867 668		21 534 198 10 275 788
		-	29 207 040	2 602 946	31 809 986
12.	Unspent conditional grants and receipts				
	Unspent conditional grants and receipts comprises of:				
	Unspent conditional grants and receipts Camperdown waste water works & PTP Grants Water Services Infrastructure Grant Development Agency Support Programme & Summit			4 308 912 29 373 891 3 300 000	4 308 912 - -
	ORIO Grant SETA Grant MIG			11 550 860 219 304 23 430 775	910 776
	SETA Grant		_	219 304	910 776 36 950 555
	SETA Grant		nancial statem	219 304 23 430 775 <b>72 183 742</b>	910 776 36 950 555 <b>53 721 103</b>
	SETA Grant MIG  The nature and extent of government grants recognised	has directly ber	nancial statementited; and	219 304 23 430 775 <b>72 183 742</b> ents and an indic	910 776 36 950 555 <b>53 721 103</b> cation of othe
13.	SETA Grant MIG  The nature and extent of government grants recognised forms of government assistance from which the municipality	has directly ber	nancial statementited; and	219 304 23 430 775 <b>72 183 742</b> ents and an indic	
13.	SETA Grant MIG  The nature and extent of government grants recognised forms of government assistance from which the municipality Unfulfilled conditions and other contingencies attaching to government assistance.	has directly ber	nancial statementited; and	219 304 23 430 775 <b>72 183 742</b> ents and an indic	910 776 36 950 555 <b>53 721 103</b> cation of othe
13.	SETA Grant MIG  The nature and extent of government grants recognised forms of government assistance from which the municipality Unfulfilled conditions and other contingencies attaching to government assistance from which the municipality unfulfilled conditions and other contingencies attaching to government grants recognised forms of government grants grant	r has directly ber	nancial statemenefited; and stance that has	219 304 23 430 775 72 183 742 ents and an indicate been recognised	910 776 36 950 555 <b>53 721 103</b> cation of othe
13.	SETA Grant MIG  The nature and extent of government grants recognised forms of government assistance from which the municipality Unfulfilled conditions and other contingencies attaching to government assistance from which the municipality Unfulfilled conditions and other contingencies attaching to government assistance from which the municipality Unfulfilled conditions and other contingencies attaching to government grants recognised forms of government assistance from which the municipality Unfulfilled conditions and other contingencies attaching to government grants recognised forms of government assistance from which the municipality unfulfilled conditions and other contingencies attaching to government grants recognised forms of government grants recognised forms of government grants	r has directly ber	nancial statemenefited; and stance that has	219 304 23 430 775 72 183 742 ents and an indicate been recognised	910 776 36 950 555 <b>53 721 103</b> cation of othe
	SETA Grant MIG  The nature and extent of government grants recognised forms of government assistance from which the municipality Unfulfilled conditions and other contingencies attaching to government assistance from which the municipality Unfulfilled conditions and other contingencies attaching to government assistance from which the municipality Unfulfilled conditions and other contingencies attaching to government grants recognised forms of government grants recognised forms of government grants recognised forms of government assistance from which the municipality Unfulfilled conditions and other contingencies attaching to government grants recognised forms of government assistance from which the municipality Unfulfilled conditions and other contingencies attaching to government grants recognised forms of government assistance from which the municipality Unfulfilled conditions and other contingencies attaching to government grants g	y has directly ber government assist of from third partings recorded at m d properties are	nancial statementited; and stance that has es.	219 304 23 430 775 72 183 742 ents and an indicate been recognised 23 333 113  The valuation was municipality used	910 776 36 950 555 <b>53 721 103</b> cation of othe

2018

R

2017

R

(Registration number DC 22) Annual Financial Statements for the year ended 30 June 2018

		2018 R	2017 R
15.	Service charges		
	Service charges Sale of water Sewerage and sanitation charges	283 203 155 911 896 20 808 109	323 038 111 576 882 12 328 933
		177 003 208	124 228 853
16.	Other income		
	Project income Sundry income	14 134 7 908 963	1 696 654 9 344 235
		7 923 097	11 040 889
17.	Investment revenue		
	Interest revenue Bank	3 801 783	15 432 321

(Registration number DC 22) Annual Financial Statements for the year ended 30 June 2018

# **Notes to the Annual Financial Statements**

		2018	2017
		R	R
18.	Government grants and subsidies		
	Operating grants		
	Department of water and sanitation grant	_	3 464 411
	Equitable share	420 729 000	428 361 527
	Expanded public works	1 428 000	2 094 000
	FMG	1 250 000	1 250 000
	Intergovernmental Relations	-	1 163 744
	Rural roads asset management system	2 526 000	2 384 000
	Corridor development bulk sewer line	-	5 414 301
	SETA Grant	4 380 750	11 249 893
		430 313 750	455 381 876
	Capital grants		
	Massification	-	11 650 712
	Municipal Infrastructure Grant	109 540 780	72 679 442
	Water services infrustructure grant	33 624 109	50 235 000
		143 164 889	134 565 154
		573 478 639	589 947 030
	Conditional and Unconditional		
	Included in above are the following grants and subsidies realised as income:		
	Conditional grants received	115 799 084	161 585 503
	Unconditional grants received	420 729 000	428 361 527
		536 528 084	589 947 030
	FMG		
	I WG		
	Balance unspent at beginning of year	-	_
	Current-year receipts	1 250 000	1 250 000
	Conditions met - transferred to revenue	(1 250 000)	(1 250 000)
		<del></del>	

Conditions still to be met - remain liabilities (see note 12)

(Registration number DC 22) Annual Financial Statements for the year ended 30 June 2018

	2018 R	2017 R
Government grants and subsidies (continued)		
EPWP Grant		
Current-year receipts Conditions met - transferred to revenue	1 428 000 (1 428 000)	2 094 000 (2 094 000)
Conditions still to be met - remain liabilities (see note 12)		
Rural Roads Assets Management Systems Grant		
Current-year receipts Conditions met - transferred to revenue	2 526 000 (2 526 000)	2 384 000 (2 384 000)
Conditions still to be met - remain liabilities (see note 12).		
Massification Grant		
Balance unspent at beginning of year	- -	1 650 712 10 000 000
Conditions met - transferred to revenue	<u> </u>	(11 650 712)
Conditions still to be met - remain liabilities (see note 12).		
Municipal Infrastructure Grant		
Balance unspent at beginning of year Prior period error	36 950 555 -	(220 401 928) 220 401 928
Current year receipts Conditions met - trasnferred to revenue Revenue recognised in 2017/2018 relating to funds received in prior year	96 021 000 (72 590 225) (36 950 555)	109 630 000 (72 679 445)
	23 430 775	36 950 555
Conditions still to be met - remain liabilities (see note 4)		
PTP Grant		
Balance unspent at beginning of year	-	308 817
Current-year receipts Conditions met - transferred to revenue	-	-
Other- Consolidation		(308 817)
Conditions still to be met - remain liabilities (see note 12).		
Water Services Infrastructure Grant		
Balance unspent at beginning of year Current-year receipts	- 62 998 000	- 50 235 000
Conditions met - transferred to revenue Incorrect recognition of revenue	(33 624 109)	(68 365 636) 18 130 636

(Registration number DC 22) Annual Financial Statements for the year ended 30 June 2018

		2018 R	2017 R
Gove	rnment grants and subsidies (continued)		
0.010	minont granto and outsidies (continuou)	29 373 891	
Cond	itions still to be met - remain liabilities (see note 4).		
Depa	rtment of Water and Sanitation Grant		
	nce unspent at beginning of year itions met - transferred to revenue	- -	3 464 411 (3 464 411
			-
Cond	itions still to be met - remain liabilities (see note 12).		
Corri	dor Development Bulk Sewer Line		
	ent-year receipts	-	5 414 301
Cona	itions met - transferred to revenue		(5 414 301)
Cond	itions still to be met - remain liabilities (see note 12).		
Camp	perdown Water Works		
	nce unspent at beginning of year	-	4 000 095
	ent-year receipts itions met - transferred to revenue	-	- - (4 000 095)
Other		<del></del>	(4 000 093)
Cond	itions still to be met - remain liabilities (see note 12).		
ORIO	Grant		
	nce unspent at beginning of year	11 550 860	11 550 860
Cond	itions met - transferred to revenue	11 550 860	11 550 860
Cond	itions still to be met - remain liabilities (see note 12).		
SETA	A Grant		
	nce unspent at beginning of year	910 776	-
Cond	ent-year receipts itions met - transferred to revenue	3 469 974	12 160 669 (11 249 893)
Expe	nditure incurred to date	(4 161 446) 219 304	910 776
Cond	itions still to be met - remain liabilities (see note 12).		
Gran			
Cond	itions still to be met - remain liabilities (see note 12).		
Provi	de explanations of conditions still to be met and other relevant information.		

(Registration number DC 22) Annual Financial Statements for the year ended 30 June 2018

		2018 R	2017 R
19.	Fines, Penalties and Forfeits		
	Fines, Penalties and Forfeits	1 995 781	
20.	Revenue		
	Service charges Rental of facilities and equipment Recoveries Other income - (rollup) Interest received - investment Interest, Dividends and Rent on Land Government grants & subsidies Fines, Penalties and Forfeits Other transfer revenue	177 003 208 246 483 918 165 7 923 097 3 801 783 30 067 834 573 478 639 1 995 781 4 122 744	124 228 853 205 215 - 11 040 889 15 432 321 23 308 202 608 077 666
		799 557 734	782 293 146
	The amount included in revenue arising from exchanges of goods or services are as follows:  Service charges Rental of facilities and equipment Recoveries Other income - (rollup) Interest received - investment	177 003 208 246 483 918 165 7 923 097 3 801 783	124 228 853 205 215 - 11 040 889 15 432 321
		189 892 736	150 907 278
	The amount included in revenue arising from non-exchange transactions is as follows:		
	Taxation revenue Interest, Dividends and Rent on Land	30 067 834	23 308 202
	Transfer revenue Government grants & subsidies Fines, Penalties and Forfeits Other transfer revenue	573 478 639 1 995 781 4 122 744	608 077 666 - -
		609 664 998	631 385 868

(Registration number DC 22) Annual Financial Statements for the year ended 30 June 2018

	2018 R	2017 R
Employee related costs		
Basic	122 539 625	108 330 55
Medical aid - company contributions	11 553 759	11 848 95
UIF WCA	785 146	752 38
SDL	1 508 530	1 593 73 1 581 43
Other payroll levies	44 628	38 37
Leave pay provision charge	1 583 610	1 860 12
Group life insurance	-	2 749 71
Defined contribution plans	23 690 941	23 471 01
Travel, motor car, accommodation, subsistence and other allowances	18 011 558	17 860 37
Overtime payments	7 831 565	9 370 42
Long-service awards	2 640 185	2 932 70
Acting allowances	865 109	827 40
Housing benefits and allowances	1 022 788	1 000 77
Annual bonus	10 889 302	8 869 65
Standby Allowance	4 081 012	3 877 78
Telephone allowance	136 929	1 098 84
Clothing allowance Curtailment and Settlement	114 357 (2 472 700)	94 57
Tools allowance	1 581 178	
10013 allowance	206 407 522	198 158 82
Remuneration of Municipal Manager		
Annual remuneration	649 440	1 351 25
Car allowance	-	144 00
Performance bonuses Other	12 600	89 45 18 00
Leave pay	-	226 21
	662 040	1 828 91
Parameter (OFM Fire all October		
Remuneration of SEM: Financial Services		
Annual remuneration	1 311 614	1 247 28
Car allowance	180 000	180 00
Performance bonuses	69 823	77 34
Other	21 600	30 96
Acting Allowance	49 608	4 505 50
	1 632 645	1 535 59
Remuneration of SEM: Corporate Services		
Annual remuneration	940 802	160 29
Car allowance	117 383	20 00
Performance bonuses	-	3 60
Other	21 129	
Leave Pay	84 277 1 163 591	183 89
Remuneration of SEM: Technical services		
Annual remuneration	945 247	878 48
Car allowance	351 628	313 38

(Registration number DC 22)
Annual Financial Statements for the year ended 30 June 2018

### **Notes to the Annual Financial Statements**

		2018	2017
		R	R
21. Er	nployee related costs (continued)		
	erformance bonuses	81 743	75 243
Ot	her	38 151	223 031
Co	ontribution to UIF, Medical and Pension funds	-	38 151
		1 416 769	1 528 296
Re	emuneration of SEM: Community Services		
Ar	nnual remuneration	1 091 095	1 031 768
	ar allowance	163 850	163 850
	erformance bonuses	62 401	58 348
	ther	21 600	109 330
Co	ontribution to UIF, Medical and Pension funds		9 300
		1 338 946	1 372 596
22. Re	emuneration of councillors		
Re	emuneration to Councillors	10 347 456	10 239 416
ln-	-kind benefits		

The Mayor, Deputy Executive Mayor, Speaker and Mayoral Committee Members are full-time. Each is provided with an office and secretarial support at the cost of the Council.

The Mayor and the Deputy Mayor each have the use of separate Council owned vehicles for official duties.

The Mayor has 4 full time bodyguards. The Deputy Mayor and Speaker have three full-time bodyguards.

The salaries, allowances and benefits paid to councillors in the 2017/2018 financial year were within the upper limits as determined by the National Minister of Co-operative Government And Traditional affairs

#### 23. Administrative expenditure

	Administration and management fees - third party	<u>-</u>	7 107 273
24.	Depreciation and amortisation		
	Property, plant and equipment Intangible assets	42 568 681 1 261 553	59 935 939 1 628 368
		43 830 234	61 564 307
25.	Finance costs		
	Fair value adjustments on payables Other interest paid	52 964 35 267 972	- 19 737 550
		35 320 936	19 737 550
26.	Lease rentals on operating lease		
	Premises Contractual amounts	<u>-</u> _	1 778 490

(Registration number DC 22) Annual Financial Statements for the year ended 30 June 2018

## **Notes to the Annual Financial Statements**

		2018 R	2017 R
27.	Debt impairment		
	Contributions to debt impairment provision	139 701 691	61 029 639
28.	Bulk purchases		
	Water	132 382 728	121 186 282
29.	Contracted services		
	Presented previously Fleet Services Operating Leases Specialist Services Other Contractors	675 771 - 189 732 569 - - 190 408 340	56 188 626 69 934 401 - 16 183 869 - 142 306 896

Included in the specialist services are the following:

Administration - R10 507 735.

Advertising - R1 401 448
Catering R1 140 108
Consultants R 3 755 900
Fire - R87 719
Water Tanker Hire - R 57 108 312
Maintenance - R 1 504 489
Security - R 7 656 185
Tourism - R 9 573 377
Water and Waste Treatement - R 92 130 365
Other Services - R 4 824 741

(Registration number DC 22)
Annual Financial Statements for the year ended 30 June 2018

## **Notes to the Annual Financial Statements**

		2018	2017
		R	R
30.	General expenses		
	Advertising	1 136 014	149 752
	Auditors remuneration	2 239 438	1 913 530
	Bank charges	4 724 973	1 070 153
	Consulting and professional fees	8 328 358	16 562 195
	Consumables	-	7 002 364
	Entertainment	87 707	4 536 523
	Hire	2 275 003	3 503 914
	Insurance	666 345	597 093
	Conferences and seminars	4 939 068	660 004
	Levies	-	1 394 432
	Magazines, books and periodicals	129 526	216 428
	Medical expenses	-	147 064
	Motor vehicle expenses	19 690 286	20 383 835
	Postage and courier	852 992	840 156
	Printing and stationery	1 695 612	2 052 145
	Promotions	-	2 804 576
	Protective clothing	708 340	2 050 501
	Repairs and maintenance	1 741 981	4 725 400
	Research and development costs	-	219 750
	Royalties and license fees	347 368	506 704
	Security (Guarding of municipal property)	-	7 615 278
	Staff welfare	-	292 741
	Subscriptions and membership fees	4 144	896 232
	Telephone and fax	2 693 832	4 306 974
	Training	7 781 971	11 919 856
	Travel - local	2 140 382	2 920 992
	Professional and Regulatory Bodies	1 490 330	-
	Disaster Response Tools	-	497 945
	Bursary	627 570	-
	Other expenses	3 295 722	-
	Electricity	-	5 820 101
		67 596 962	105 606 638
31.	Auditors' remuneration		
	Fees	2 239 438	1 913 530

#### 32. Employee benefit obligations

### Defined benefit plan

#### Post retirement medical aid plan

The municipality operates on 5 accredited medical aid schemes, namely Bonitas, KeyHealth, LA Health, Samumed and HosMed.

#### **Pension benefits**

Pensioners continue on the option they belonged to on the day of their retirement. The independent valuers, i3 Actuaries and Consultants, carry out a statutory valuation on an annual basis.

(Registration number DC 22) Annual Financial Statements for the year ended 30 June 2018

		2018 R	2017 R
2.	Employee benefit obligations (continued)		
	Changes in the present value of the defined benefit obligation are as follows:		
	Opening balance Net (gain)/expense recognised in the statement of financial performance	20 801 000 (2 241 000)	18 631 000 2 170 000
		18 560 000	20 801 000
	Ex-gratia Pension Benefits Liability Opening balance	733 198	708 372 24 826
	Net Expense	(26 985) <b>706 213</b>	733 198
	Net (gain)/expense recognised in the statement of financial performance		_
	Current service cost Interest cost Actuarial (gains) losses Expected return on reimbursement rights	687 000 2 012 000 (4 321 000) (619 000)	688 000 1 645 000 348 000 (511 000
	,	(2 241 000)	2 170 000
	Ex-gratia Pension Benefits Liability Interest cost Benefit paid Acturial loss/(gain)	55 402 (96 889) 14 502	57 166 (92 557) 60 218
	_	(26 985)	24 827
	Changes in the fair value of plan assets are as follows:		
	Opening balance Actuarial gains (losses) Assets distributed on settlements Contributions by employer Contributions by plan participants Benefits paid	22 971 000 (2 964 000) - - -	20 801 000 - 348 000 688 000 1 645 000 (511 000
		20 007 000	22 971 000
	Ex-gratia Pension Benefits Liability Liability at the end of the period Interest Cost Actuarial (Gain) / Loss Benefit Paid	733 198 55 402 14 502 (96 889) <b>706 213</b>	708 372 60 218 57 166 (92 557) <b>733 199</b>

(Registration number DC 22)
Annual Financial Statements for the year ended 30 June 2018

### **Notes to the Annual Financial Statements**

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2018	2017
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#### 32. Employee benefit obligations (continued)

#### Key assumptions used

Assumptions used at the reporting date:

Discount rates used	2.43 %	1.50 %
Expected rate of return on assets	10.64 %	9.67 %
Medical cost trend rates	8.02 %	8.05 %

No explicit assumption was made about additional mortality or health care costs due to AIDS

Percentage of inservice members withdrawing before retirement	Females	Males	
Age 20 - 29	24%	16%	
Age 30 - 39	15%	10%	
Age 40 - 49	6%	6%	
Age 50 - 54	4%	2%	
Age 55+	0%	0%	

#### **Defined contribution plan**

It is the policy of the municipality to provide retirement benefits to all its employees. A number of defined contribution provident funds, all of which are subject to the Pensions Fund Act exist for this purpose.

The municipality is under no obligation to cover any unfunded benefits.

Included in defined contribution plan information above, is the following plan(s) which is (are) a Multi-Employer Funds and is (are) a Defined Benefit Plans, but due to the fact that sufficient information is not available to enable the municipality to account for the plan(s) as a defined benefit plan(s). The municipality accounted for this (these) plan(s) as a defined contribution plan(s):

#### Sensitivity analysis

The results presented are based on a number of assumptions. The extent to which the actual liability faced in the future by the Municipality differs from these results, will depend on the extent to which actual experience differs from the assumptions made.

The assumption which tends to have the greatest impact on the results is the level of mortality and medical aid inflation

#### Sensitivity results

The liability at the Valuation date was recalculated to show the effect of:

- (i) A 1% increase and decrease in the assumed rate of health care cost inflation:
- (iv) A 20% increase and decrease in the assumed rates of post retirement mortality

#### Long service award and retirement gifts

The independent valuers, I3 Actuaries and Consultants, carry out a statutory valuation on an annual basis.

The principal actuarial assumptions used were as follows:

(Registration number DC 22) Annual Financial Statements for the year ended 30 June 2018

Discount rate per annum		2018 R	2017 R
Discount rate per annum			
General salary inflation	Employee benefit obligations (continued)		
Net effective discount rate			
Mortality during employment         63 years SA85-90         63 years SA85-90           Members withdrawn from services         Females Age 20 - 29         24% 16% 16% 16% 16% 16% 10% 16% 10% 10% 10% 10% 10% 10% 10% 10% 10% 10	General salary inflation		
Members withdrawn from services         Females         Males           Age 20 - 29         24%         16%           Age 30 - 39         15%         10%           Age 40 - 49         6%         6%           Age 50 - 54         2%         2%           Movement in defined benefit obligation           Balance at the beginning of the year         10 275 788         9 867 692           Current service costs         889 000         876 92           Interest cost         888 000         824 93           Actuarial gain / (loss)         194 000         (538 25-8)           Benefit payment         (498 000)         755 48-8           New employees         135 000         1863 788         10 275 78-8           The amounts recognised in the Statement of Financial Performance were as follows:         88 000         876 92-92-92-92-92-92-92-92-92-92-92-92-92-9			
Members withdrawn from services         Females Age 20 - 29         Males 16%           Age 30 - 39         15%         10%           Age 40 - 49         6%         6%           Age 50 - 54         2%         2%           Movement in defined benefit obligation           Balance at the beginning of the year         10 275 788         9 867 666           Current service costs         889 000         876 92           Interest costs         888 000         824 93           Actuarial gain / (loss)         194 000         (538 25           Benefit payment         (498 000)         (755 48           New employees         135 000         11 863 788         10 275 78           The amounts recognised in the Statement of Financial Performance were as follows:         869 000         876 92           Current costs         888 000         824 93           Actuarial gain / (loss)         888 000         824 93           Actuarial gain / (loss)         194 000         (538 25           Benefit payment         (498 000)         (755 48)           New employees         135 000         1588 000         408 12           In Conclusion: Statement of financial position obligated for:         733 19         733 19         700 2			
Age 20 - 29	Mortality during employment	SA85/90	SA85-90
Age 20 - 29	Members withdrawn from services	Females	Males
Age 30 - 39			
Movement in defined benefit obligation   Balance at the beginning of the year   10 275 788   9 867 666   Current service costs   869 000   876 92   Interest costs   888 000   824 93   Actuarial gain / (loss)   194 000   (755 48)   135 000			
Movement in defined benefit obligation   Balance at the beginning of the year   10 275 788   9 867 666   Current service costs   869 000   876 925   Interest costs   888 000   824 93   Actuarial gain / (loss)   194 000   (538 25 8 8 194 000   (538 25 8 194 000   (538 25 8 194 000   (538 25 8 194 000   (538 25 8 194 000   (538 25 8 194 000   (538 25 8 194 000   (538 25 8 194 000   (538 25 8 194 000   (538 25 8 194 000   (538 25 8 194 000   (538 25 8 194 000   (538 25 8 194 000   (538 25 8 194 000   (538 25 8 194 000   (538 25 8 194 000   (538 25 8 194 ) (			
Balance at the beginning of the year			
Balance at the beginning of the year		-	
Current service costs			
Interest costs			
Actuarial gain / (loss)   194 000   (538 25-6)     Benefit payment   (498 000)   (755 48-6)     New employees   135 000     The amounts recognised in the Statement of Financial Performance were as follows:   Current costs   869 000   876 92-6     Interest cost   888 000   824 93-6     Actuarial gain / (loss)   194 000   (538 25-6)     Benefit payment   (498 000)   (755 48-6)     New employees   135 000   1588 000     The second cost   194 000   (538 25-6)     Benefit payment   (498 000)   (755 48-6)     New employees   135 000   1588 000   408 12-6     In Conclusion: Statement of financial position obligated for:   Post employment medical benefit   18 560 000   20 801 00-7 (10 275 78-7 80-7 80-7 80-7 80-7 80-7 80-7 80-7			
Renefit payment   (498 000)   (755 48)   (755 48)   (755 48)   (755 48)   (755 48)   (755 78)   (			
New employees   135 000   11 863 788   10 275 78    11 863 788   10 275 78    11 863 788   10 275 78    11 863 788   10 275 78    11 863 788   10 275 78    11 863 788   10 275 78    11 863 788   10 275 78    11 869 000   876 92    11 888 000   824 93    11 888 000   824 93    11 888 000   12 82 52    12 888 000   135 000			
The amounts recognised in the Statement of Financial Performance were as follows:   Current costs			(755 48)
The amounts recognised in the Statement of Financial Perfomance were as follows:   Current costs   869 000   876 926     Interest cost   888 000   824 93     Actuarial gain / (loss)   194 000   (538 25-648 000 000 000 000 000 000 000 000 000 0	New employees		10 275 78
Current costs   869 000   876 92     Interest cost   888 000   824 93     Actuarial gain / (loss)   194 000   (538 25     Benefit payment   (498 000)   (755 48     New employees   135 000     In Conclusion: Statement of financial position obligated for:   Post employment medical benefit   18 560 000   20 801 00     Post employment pension benefit   - 733 193     Long service award   - 10 275 78     Statement of Financial Performance obligation for:   Post employment medical benefit   - 2 170 00     Post employment medical benefit   - 2 4 82     Long service award   - 408 12     Long service award   - 408 12		11 003 700	10 273 700
Current costs         869 000         876 920           Interest cost         888 000         824 93           Actuarial gain / (loss)         194 000         (538 25           Benefit payment         (498 000)         (755 48           New employees         135 000         408 12           In Conclusion: Statement of financial position obligated for:         Post employment medical benefit         18 560 000         20 801 00           Post employment pension benefit         -         733 19         10 275 78           Long service award         -         18 560 000         31 809 98           Statement of Financial Performance obligation for:         -         2 170 00           Post employment medical benefit         -         2 170 00           Post employment pension benefit         -         2 482           Long service award         -         408 12			
Interest cost		869 000	876 92
Actuarial gain / (loss)   194 000   (538 256			
Remefit payment   (498 000)   (755 483			
New employees   135 000     1 588 000   408 120     1 588 000   408 120     1 588 000   408 120     1 588 000   408 120     1 588 000   20 801   20 801 000   20 801   20 801 000   20 801   20 801 000   20 801   20 801 000   20 801   20 801 000   20 801   20 801 000   20 801   20 801 000   20 801   20 801 000   20 801   20 801   20 801   20 801   20 801   20 801   20 801   20 801   20 801			
In Conclusion: Statement of financial position obligated for:  Post employment medical benefit 18 560 000 20 801 000 Post employment pension benefit - 733 193 Long service award - 10 275 783  18 560 000 31 809 986  Statement of Financial Performance obligation for:  Post employment medical benefit - 2 170 000 Post employment pension benefit - 24 820 Long service award - 408 120			
Post employment medical benefit   18 560 000   20 801 000   Post employment pension benefit   - 733 196		1 588 000	408 120
Post employment pension benefit	In Conclusion: Statement of financial position obligated for:		
Long service award		18 560 000	20 801 000
Statement of Financial Performance obligation for: Post employment medical benefit - 2 170 000 Post employment pension benefit - 24 820 Long service award - 408 120		-	733 198
Statement of Financial Performance obligation for:  Post employment medical benefit - 2 170 000 Post employment pension benefit - 24 820 Long service award - 408 120	Long service award		
Post employment medical benefit - 2 170 000 Post employment pension benefit - 24 820 Long service award - 408 120		18 560 000	31 809 980
Post employment pension benefit - 24 82 Long service award - 408 12			
Long service award 408 120		-	2 170 000
		-	_
- 2 602 94	Long service award	<u> </u>	408 12
			2 602 940

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Annual Financial Statements for the year ended 30 June 2018

### **Notes to the Annual Financial Statements**

		2018 R	2017 R
33.	Cash generated from operations		
	(Deficit) surplus	(23 682 637)	36 894 286
	Adjustments for:		
	Depreciation and amortisation	43 830 234	61 564 307
	Loss on sale of assets and liabilities	-	16 683 542
	Actuarial loss on post employment benefits recognised in the statement of	2 755 498	-
	financial performance	50.004	
	Finance costs - fair value adjustments on payables	52 964	-
	Debt impairment	-	61 029 639
	Movements in provisions	1 588 000	2 602 946
	Changes in working capital:	400 400	(700,000)
	Inventories	408 406 4 617 747	(796 668)
	Receivables from exchange transactions Consumer debtors	4 617 747	52 477 020 (51 646 942)
	Payables from exchange transactions	1 312 562	(45 439 915)
	VAT	16 078 617	(22 542 614)
	Unspent conditional grants and receipts	18 462 639	4 661 973
	Consumer deposits	275 767	318 916
	Other liability	46 206 368	310 310
	Other hability		445,000,400
		111 906 165	115 806 490
34.	Commitments		
	Authorised capital expenditure		
	Already contracted for but not provided for		
	Property, plant and equipment	197 454 799	234 889 865
	Contracted for an existing commitments		
	Contracted for operating commitments  Office Rental	702 994	895 699
	Security	9 405 274	16 044 291
	Maintenance	2 045 420	5 841 662
	Water Tankering	2 043 420	8 270 136
	Other General	7 242 653	0 270 130
	• Other General		
		19 396 341	31 051 788
	Total commitments		
	Capital commitments	197 454 799	234 889 865
	Operating commitments	19 396 341	31 051 788
	•	216 851 140	265 941 653

This committed expenditure relates to property and will be financed by available bank facilities, retained surpluses, rights issue of shares, issue of debentures, mortgage facilities, existing cash resources, funds internally generated, etc.

#### 35. Contingencies

A matter between the municipality and MHZA Machine Handling CC in relation to ORIO Funded Projects. The matter is in relation to monetary claims for services rendered by MHZA amounting to R 16 609 254.33 and a further R 56 245 406.84 for damages . The total claim amounts to R 72 854 661.17. A matter between Amaraka Investments to the value of R 13 050 776. pertaining to a developers claim for re imbursement for transporting effluent. Another matter between Yellowdot to the value of R445 796.97 for unpaid invoices and the early termination of contract. An amount of R 350 000 is claimed by Goerge Shabalala for damages caused by sewer overflow. An amount of R 76 000 is claimed by Mbulelo Sibiya for motor vehicle damages caused by an employee during the cause and scope of employment

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Annual Financial Statements for the year ended 30 June 2018

### **Notes to the Annual Financial Statements**

0010	0017
2018	2017
R	R
1.1	1.1

#### 36. Related parties

Relationships Municipal Entity

uMgungundlovu Economic Development Agency (uMEDA)

The agency was formed to implement high capacity local economic development projects.

#### 37. Prior period errors

The following prior period errors were identified during the year and corrected in accordance with GRAP 3.

- (1) The municipality incorrectly recognised spending on the Municipal Infrastructure Grant and the Water Services Infrastructure Grant as receivables in the prior year.
- (2) Firearms and Ammuniation purchased in 2015 was incorrectly recognised as an expense instead of Plant, property and equipment in terms of GRAP 17.

The effect of these adjustments are as follows:

### Statement of financial position

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(Registration number DC 22) Annual Financial Statements for the year ended 30 June 2018

		2018 R	2017 R
37.	Prior period errors (continued)		
	Statement of financial performance		
	- Depreciation and Amortisation As previously stated		61 521 906
	Adjusted for: Depreciation on Plant, Property and Equipment not previously recognised Restated total for the year		42 401 61 564 307
	- Government grants and subsidies As previously stated		(608 077 666)
	Adjusted for: Incorrect recognition of revenue relating to the WSIG Restated total for the year		18 130 636 (589 947 030)
	- Surplus for the year As previously stated		(36 936 687)
	Adjusted for: Depreciation on Plant, Property and Equipment not previously recognised Incorrect recognition of revenue relating to the WSIG Restated total for the year		42 401 18 130 636 (18 763 649)
	Statement of Changes in Net Assets		
	Balance at 01/07/2016 - As previously stated Revenue incorrectly recognised in the prior periods Depreciation on Plant, Property and Equipment not previously recognised Restated balance at 01/07/2016		(1 249 848 095) 220 401 928 47 701 (1 029 398 466)
	Notes to the Financial Statements		
	Note 4 As previously stated Adjusted for: WSIG - Incorrect recognition of receivables		217 404 459 (18 130 636)
	MIG - Incorrect recognition of receivables Restated balance		(183 451 370) 15 822 453
	Note 6 Cost - 2017 As previously stated - total		2 641 094 033
	Adjusted for: Cost of Plant, property and equipment Restated balance		424 012 2 641 518 045
	Accumulated Depreciation - 2017 As previously stated Adjusted for:		(1 386 513 821)
	Accumulated Depreciation of Plant, Property and Equipment not previously recognised Restated balance		(90 103) (1 386 603 924)
	Carrying value - 2017 As previously stated		1 254 580 212
	Adjusted for: Carrying value of Plant, Property and Equipment not previously recognised		333 909

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Annual Financial Statements for the year ended 30 June 2018

### **Notes to the Annual Financial Statements**

		2018 R	2017 R
<b>7</b> .	Prior period errors (continued) Restated balance		1 254 014 121
	nestated balance		<u>1 254 914 121</u>
	Note 12		
	As previously stated Adjusted for:		(16 770 548
	MIG - not previously recognised		(36 950 555
	Restated balance		(53 721 103
	Note 21 - Government Grants and Subsidies		(608 077 666
	As previously stated		(000 077 000
	Adjusted for:		
	MIG - not previously recognised		18 130 636
	Restated balance		(589 947 030
	MIG		
	Balance unspent at beginning of the year		220 401 928
	Prior period error Current year receipts		(220 401 928 (109 630 000
	Conditions met - transferred to revenue		72 679 445
	Balance unspent at the end of the year		(36 950 555
	WSIG		
	Balance unspent at beginning of the year		
	Current year receipts		(50 235 000
	Conditions met - transferred to revenue		68 365 636
	Incorrect recognition of revenue		(18 130 636
	Prior year expenditure transferred to revenue Balance unspent at the end of the year		
	balance unspent at the end of the year		
	Note 27 - Depreciation and Amortisation: Plant, Property and Equipment		
	As previously stated		59 893 538
	Adjusted for: Depreciation on Plant, Property and Equipment not previously recognised		42 401
	Restated balance		59 935 939

### 38. Events after the reporting date

No events after the reporting date were identified by management that would affect the operations of the municipality or the results of those operations significantly.

### 39. Water losses

42 618 114 38 219 843

The municipality averages water losses to approximately 36% for (2017/2018) and 38% for (2016/2017). The loss is calculated by comparing water sales (Including free basic water) to water purchases.

The water losses volumes have increased from 6 850 662 KL (2016/2017) to 7 103 019 KL (2017/2018).

### 40. Fruitless and wasteful expenditure

Opening balance Interest and penalties Penalted to Council for write off	2 271 469 335 865 335 865	2 121 219 150 250 2 121 219
Reported to Council for write off Add: Awaiting condonation from National Treasury	(335 865)	(2 121 219)
	2 607 334	2 271 469

(Registration number DC 22)
Annual Financial Statements for the year ended 30 June 2018

### **Notes to the Annual Financial Statements**

			2018 R	2017 R	
				- 11	
41.	Irregular expenditure				
	Opening balance		1 360 214	1 017 354	
	Add: Irregular Expenditure - current year		7 039 322 8 399 536	342 860 1 360 214	
42.	Additional disclosure in terms of Municipal Finance N	lanagement Act			
	Contributions to organised local government	ianagomoni Aot			
	Pension and Medical Aid Deductions				
	Current year subscription / fee Amount paid - current year		37 427 255 (37 427 255)	49 575 935 (49 575 935	
	VAT				
	VAT payable		23 333 113	7 254 496	
	All VAT returns have been submitted by the due date thro	oughout the year.			
	Councillors' arrear consumer accounts				
	The following Councillors had arrear accounts outstanding for more than 90 days at 30 June 2018:				
	30 June 2018	Outstanding less than 90 days R	Outstanding more than 90 days R	Total R	
	S.D Nkuna N Mabhida	1 458 1 104	31 582 5 903	33 040 7 007	
		2 562	37 485	40 047	
	30 June 2017	Outstanding less than 90 days	Outstanding more than 90 days	Total R	
	N Mabhida	R 338	R 2 957	3 295	

During the year the following Councillors' had arrear accounts outstanding for more than 90 days.

#### 43. Deviation from supply chain management regulations

Paragraph 12(1)(d)(i) of Government gazette No. 27636 issued on 30 May 2005 states that a supply chain management policy must provide for the procurement of goods and services by way of a competitive bidding process.

Paragraph 36 of the same gazette states that the accounting officer may dispense with the official procurement process in certain circumstances, provided that he records the reasons for any deviations and reports them to the next meeting of the accounting officer and includes a note to the annual financial statements.

The municipality recorded deviations totalling to R 28 852 109 in the last financial year and R 28 733 958 during the current financial year, that was ratified by Full Council at the respective meetings held during the financial year ended 30 June 2018.

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Annual Financial Statements for the year ended 30 June 2018

### **Notes to the Annual Financial Statements**

0010	0017
2018	2017
R	R
1.1	1.1

#### 44. Subsequent events

It must be highlighted that a former senior employee was convicted of defrauding the District Municipality of R190 000, by falsely misrepresenting the purchase of a `Jaws of Life` equipment. The court ruled that the full amount of R190 000 be repaid to the District Municipality. Currently R100 000 has been repaid and the remaining amount of R90 0000 will be repaid over a period of nine months with effect from 1 January 2019.

#### 45. Budget differences

#### Material differences between budget and actual amounts

- A) Budget was overstated. However actual income earnings increased owing to tariff increases.
- B) Investments were fully utilised to meet cash flow committments..
- C) Over estimation of planned revenue from other sources ie less donations etc were received.
- D) A submision of a project for Economic Development Agency via Cogta for a grant.
- E) Budget was understated with increased number of debtors defaulting, interest charges increased. Debtors balances increased by R 117 million.
- F) Provided in the budget was anticipated income for drought relief. However no income was received. Equitable share was also reduced R 7 million,
- G) The actual amount related to retentions. Service provider defaulted and retention fee withheld.
- H) New appointments deferred to ensuing financial year.
- I) Councillor approved allocation was less then budget in terms remuneration of Public Office bearers act.
- J) Debtors were examined and impairment calculated and provided for.
- K) Budget projections were understated and actual calculations are in compliance with fixed assets.
- L) Budget understated and finance costs relates to DBSA loan repayment.
- M) Water to be suplied to additional identified areas.
- N) Reduction in costs relating to contracted services.
- O) Expenditure was reduced in terms of austerity measures, cost containment etc.
- P) Amount provided in terms actuarial report by valuators.